Reimagine 9th Street Corridor Plan Louisville, KY

9th Street Today

Reimagining the Street: 3 Options

Preferred Option: The Russell Trail

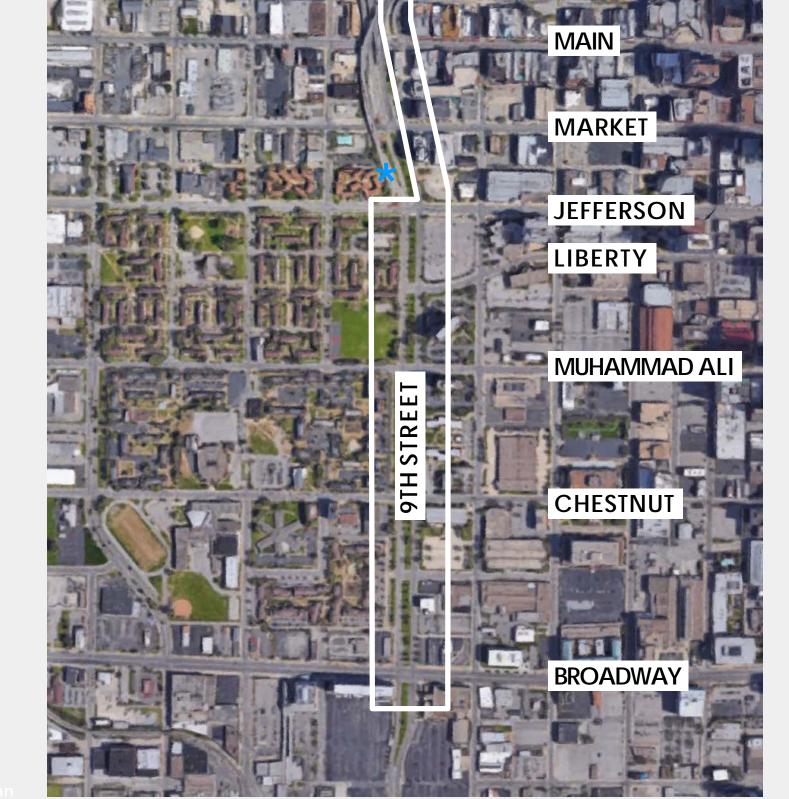
Piloting Change



Site Area

While amenities are relatively few along the corridor today, change is coming to 9th Street with new residential, enhanced transit, and park and open space in development.

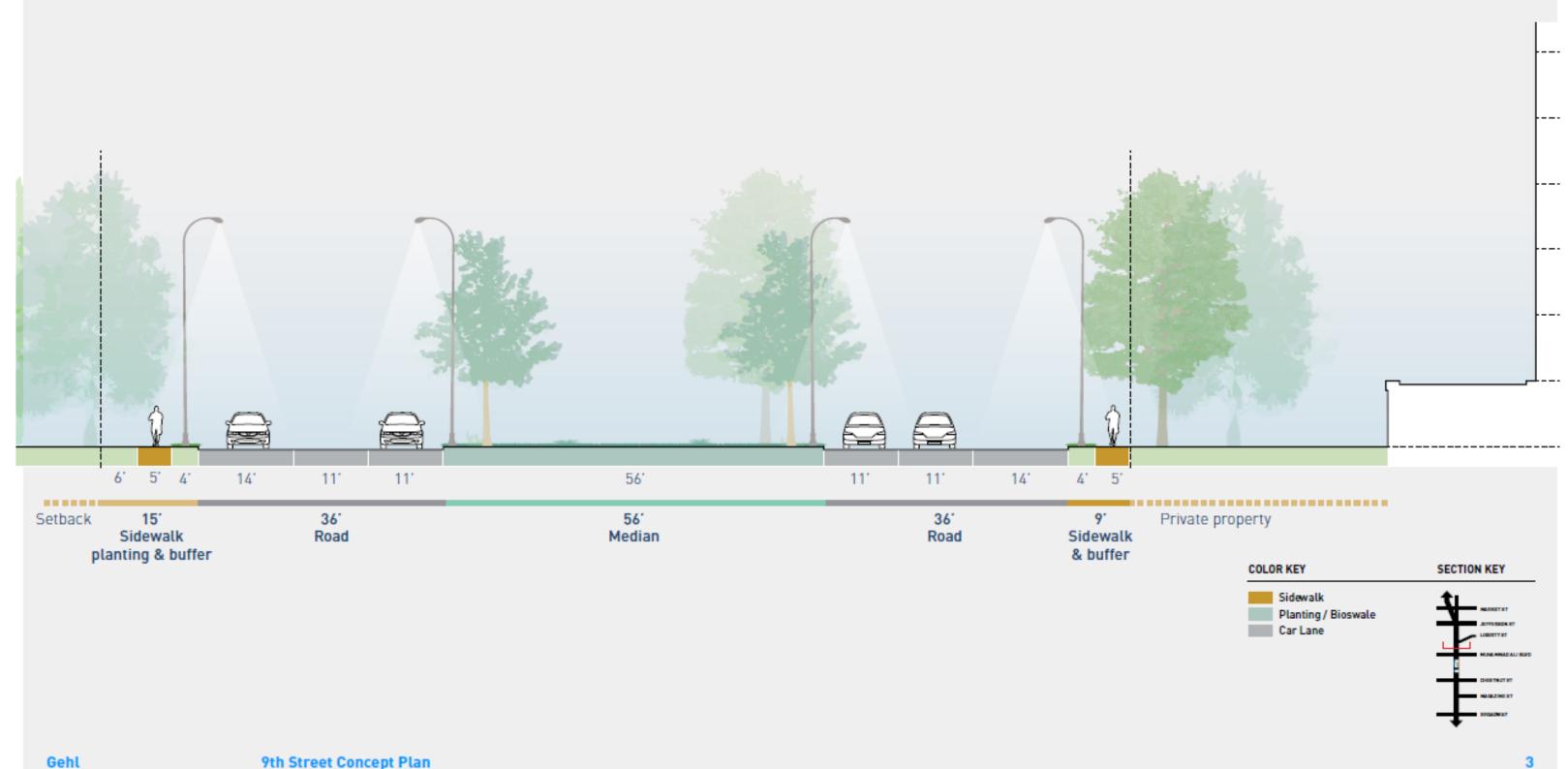
As energy builds to re-imagine 9th Street, it is crucial to understand how the corridor is used today and where it wants to go tomorrow.



* I-64 Highway Interchange outside of focus. Changes will berequired on the northern leg of the Jefferson intersection depending on selected scheme.

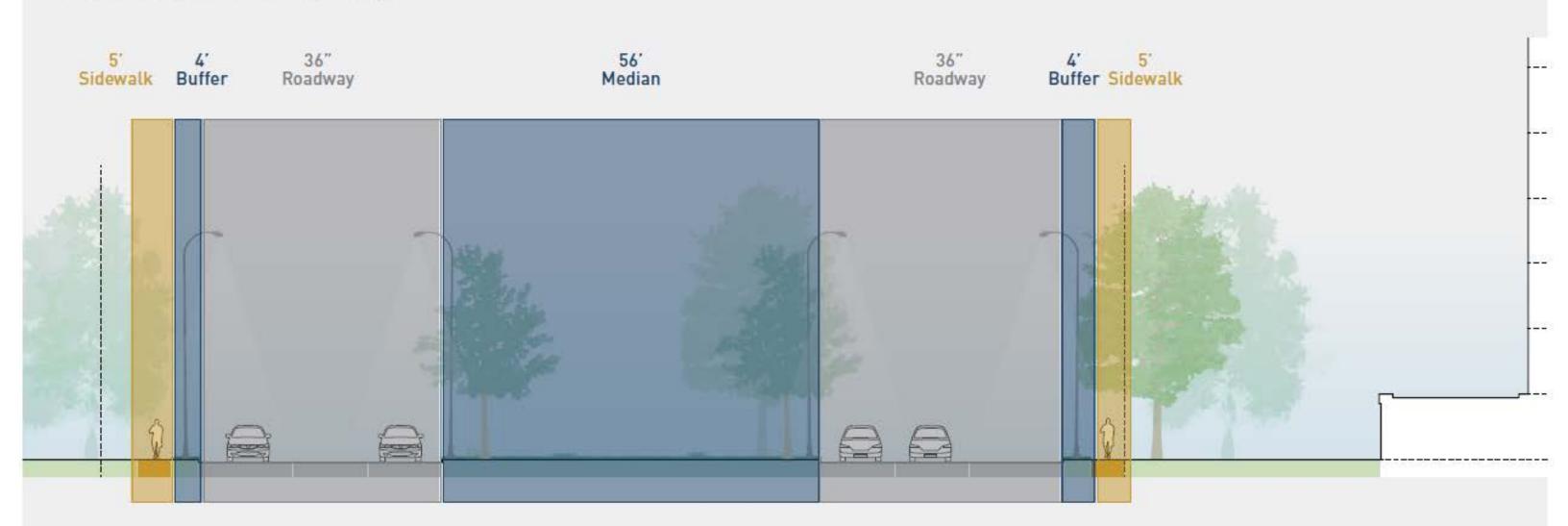
EXISTING

Typical Street Section (Viewing North, between Muhammad Ali & Liberty)



EXISTING

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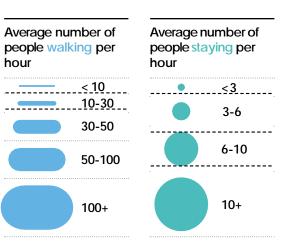
150' ROW

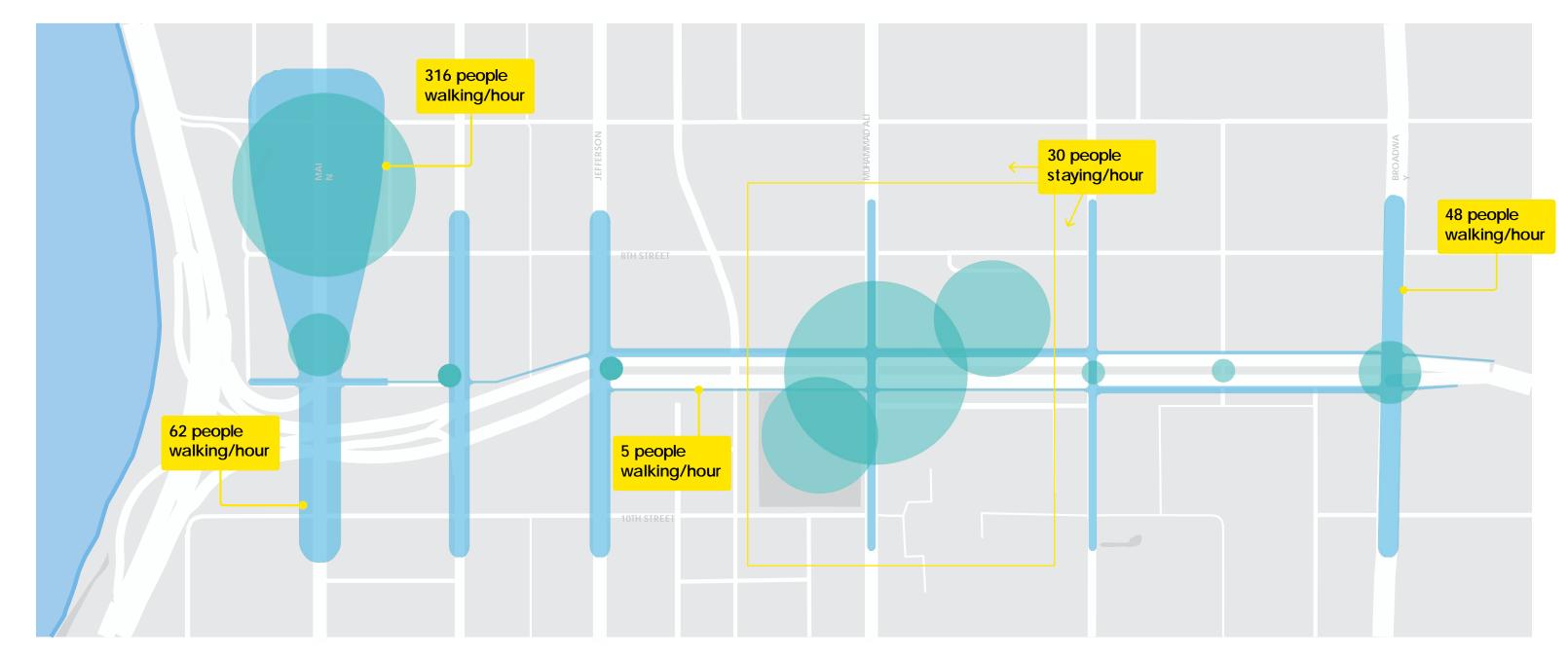
Gehl 9th Street Concept Plan 4

Public Space, Public Life Pulse on the Ground Today

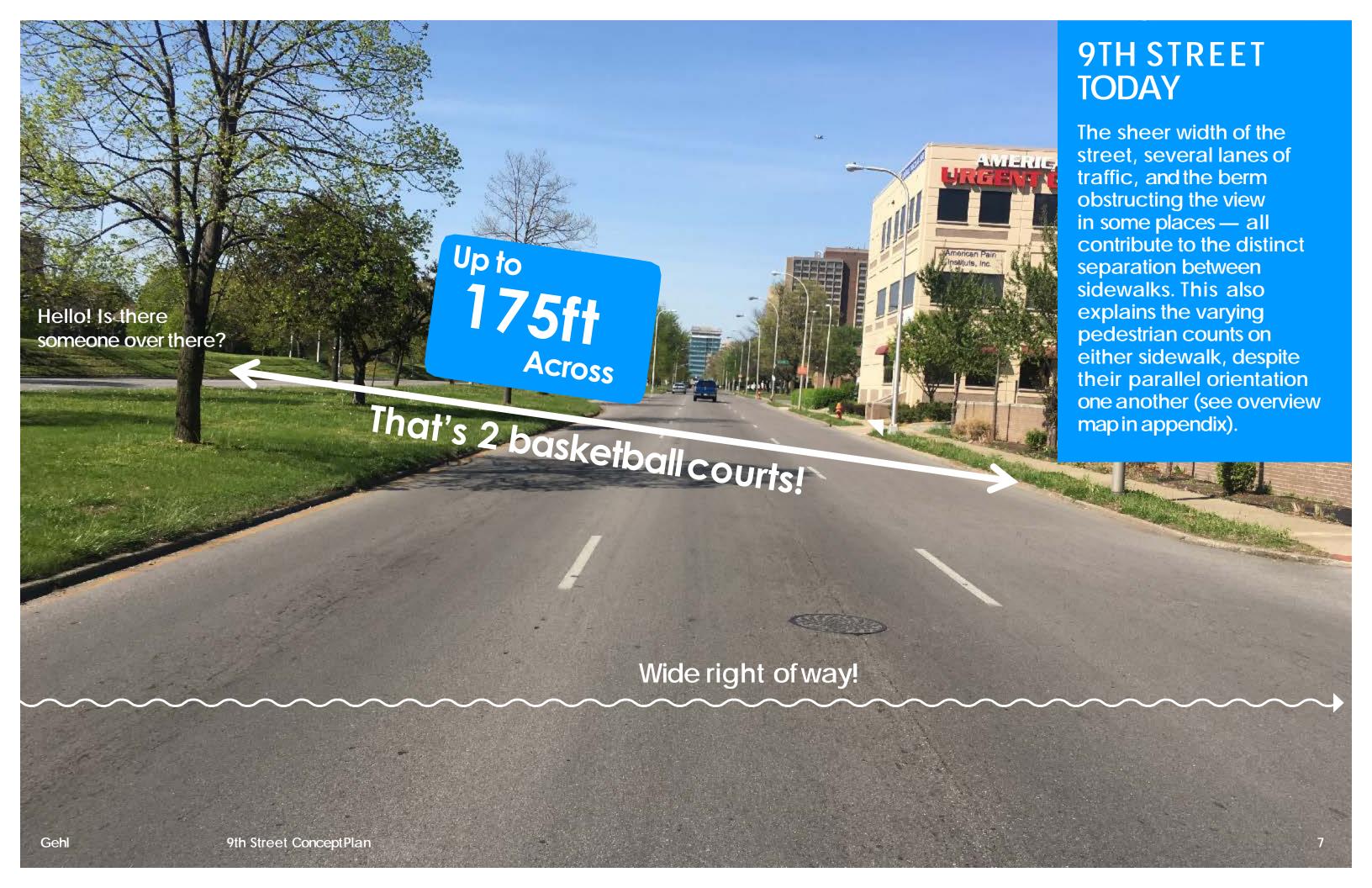
PUBLIC LIFE MAP

In April—with help of 40 volunteers—we mapped and surveyed 9th Street between Broadway and Main for a full Thursday and Saturday. This infographic illustrates the flow of pedestrian activity.





APPENDIX



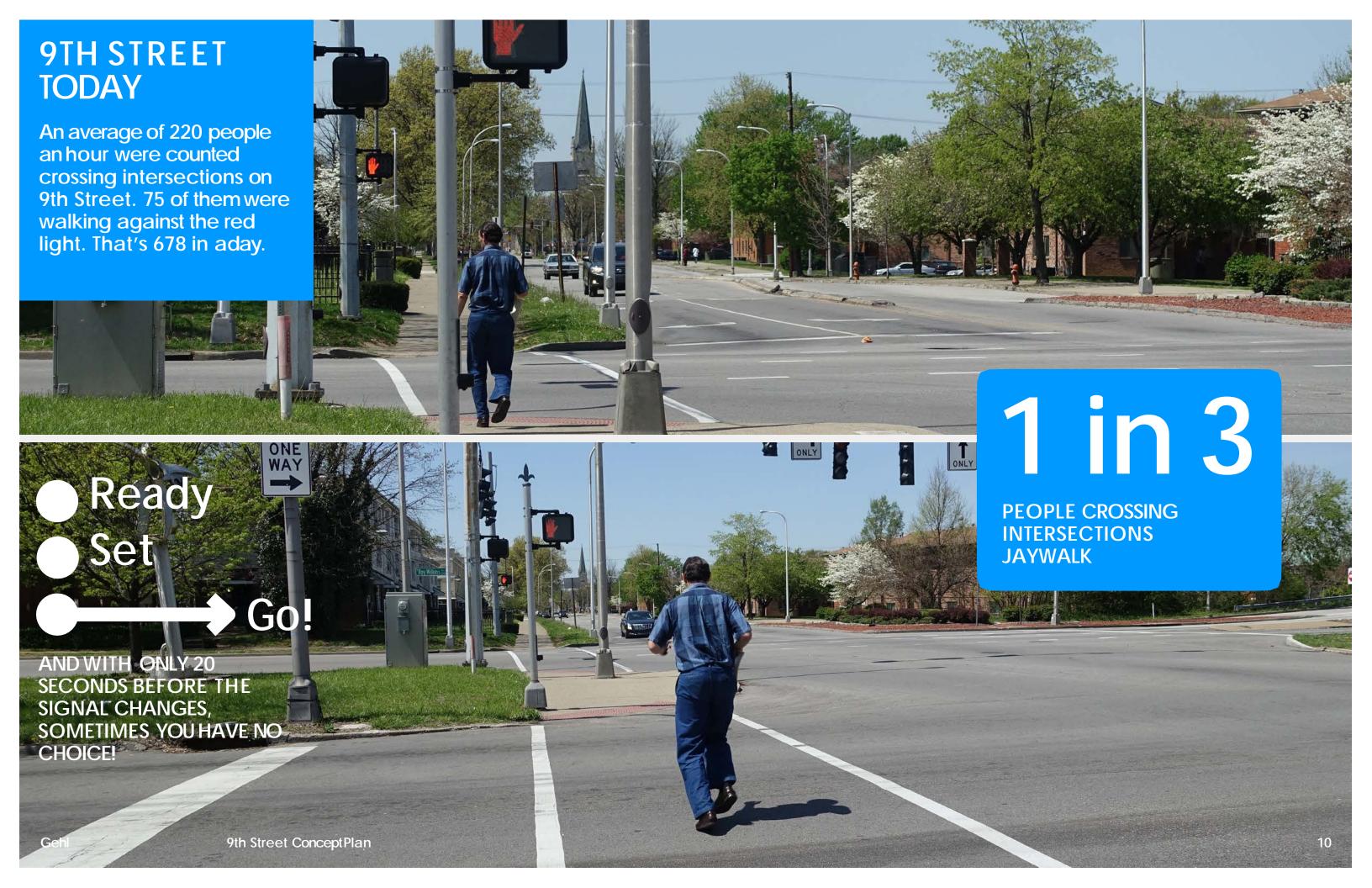


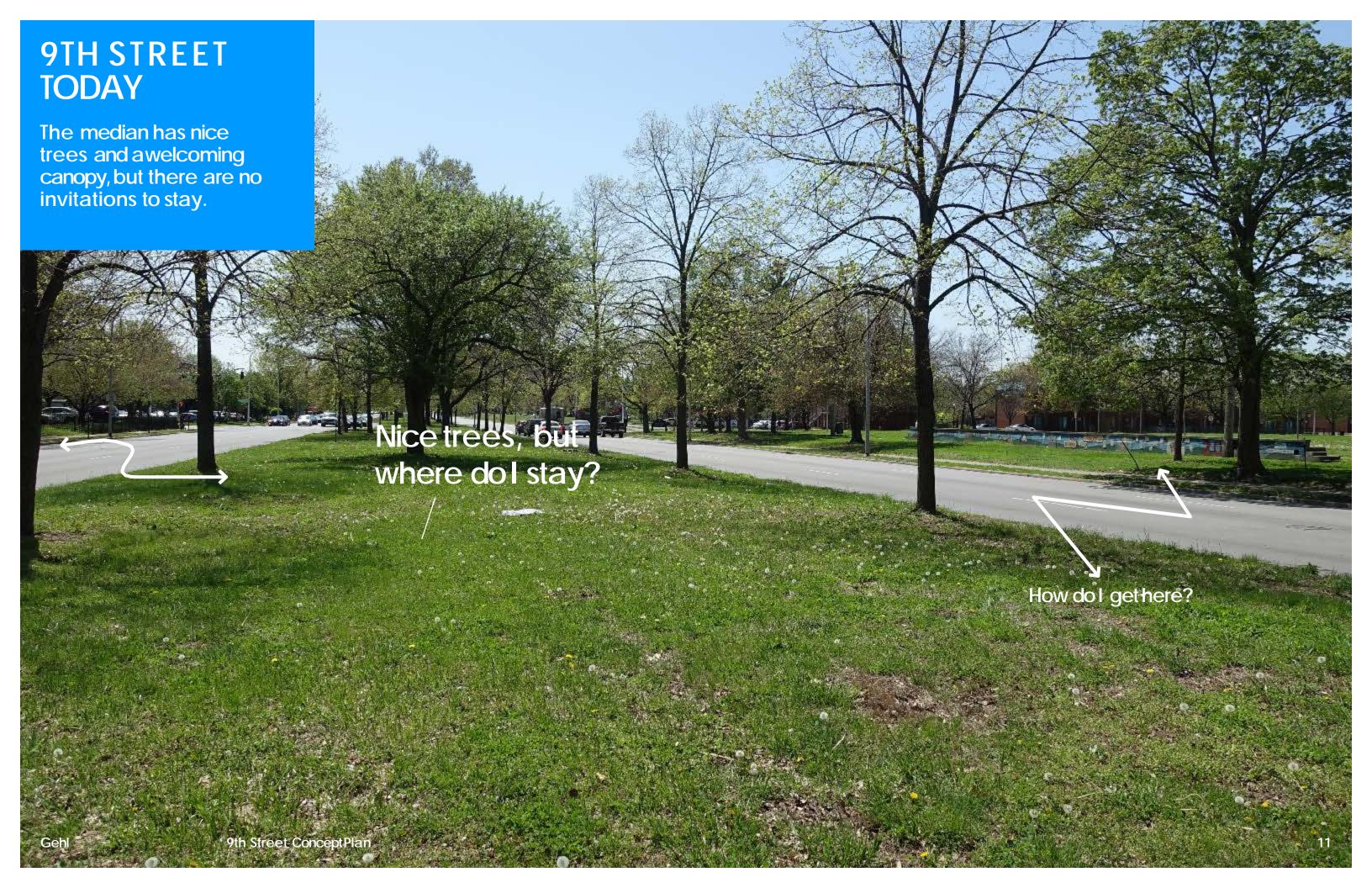


During the week an average of 62 pedestrians walk along 9th Street every hour. On average 28 people an hour cross the street mid-block. In other words, 1 in 2 people walking along 9th street cut across before reaching the intersection.

> The distance between intersections is too far for people, so they cut through midblock

PEOPLE ARE CROSSING MIDBLOCK EVERYDAY





9TH STREET TODAY

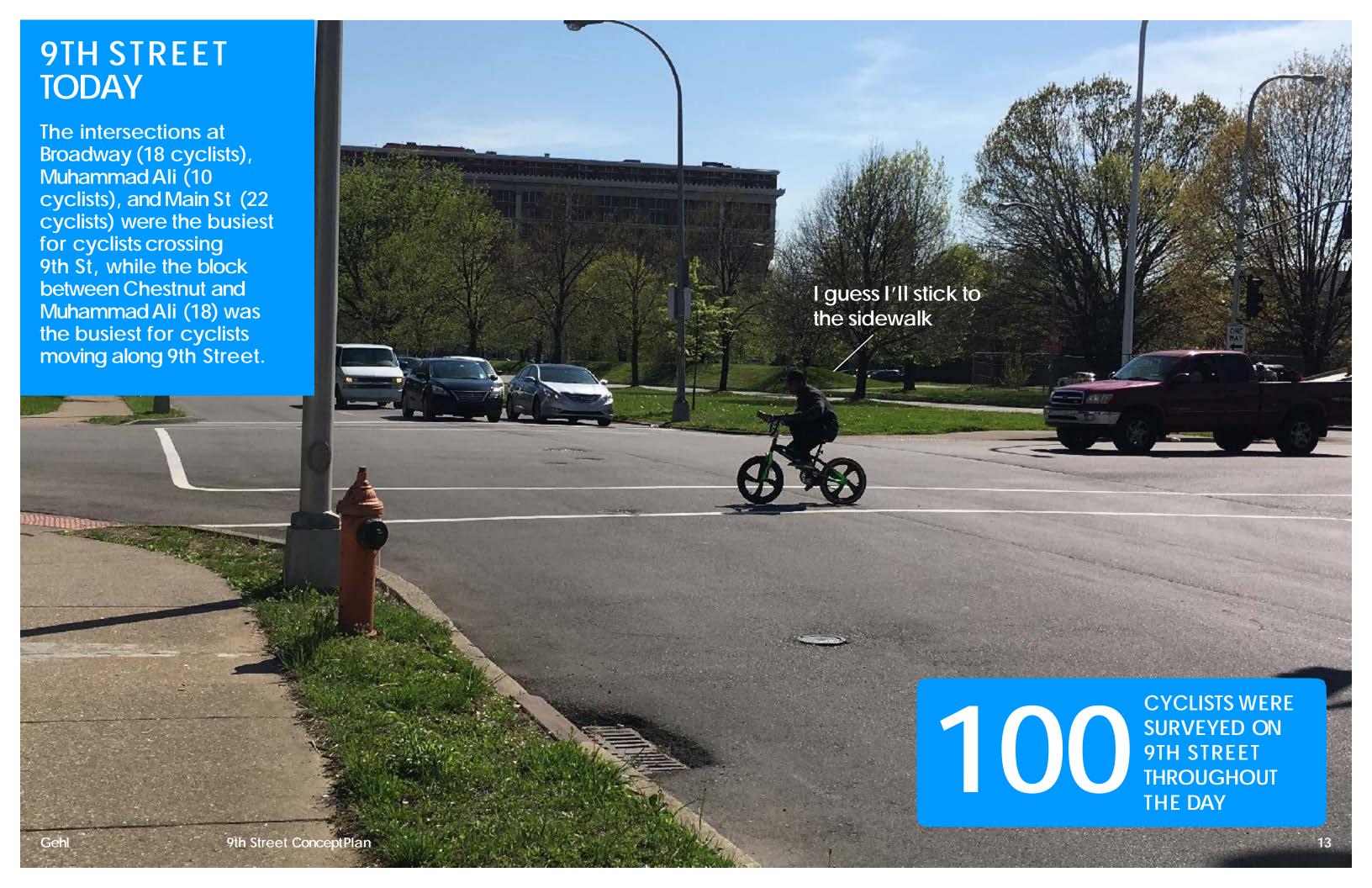
Beecher Playground is consistently busy throughout the week, with around 10 people hanging out in the park at any given time. In the evening, the number of people spikes. At 6pm, over 100 people were recorded hanging out in the playground, 80 of which were children playing. On Saturday an average of 50 people spend time here between noon and 7pm.

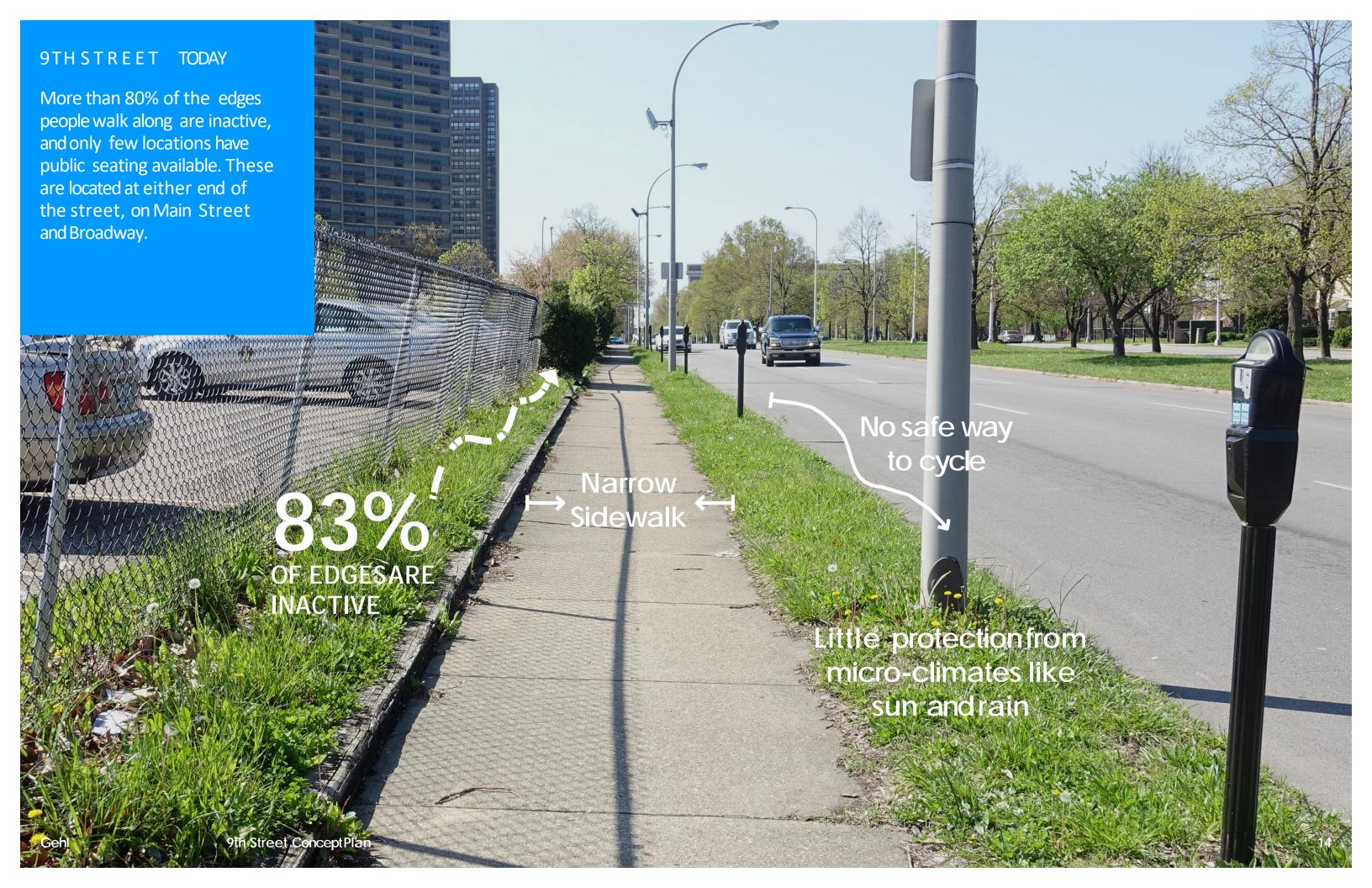


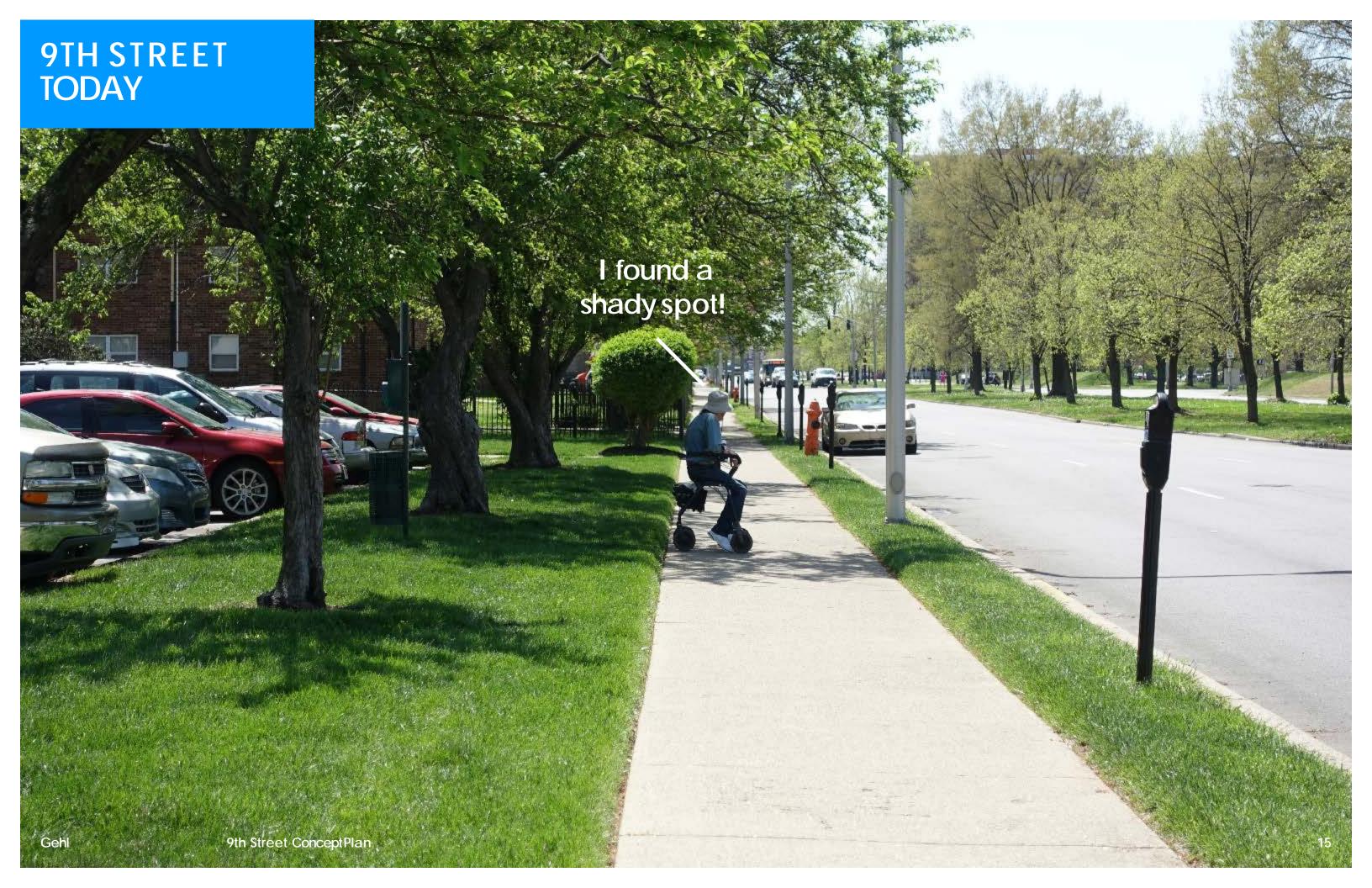
Nodes of activity off 9th Street, around Muhammad Ali and Main Street

PEOPLE PLAYING
SPORTS ON A
THURSDAY NIGHT
IN BEECHER
PLAYGROUND







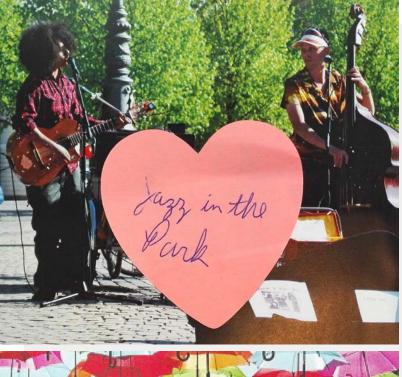


Over 200 responses!

Shared Qualities

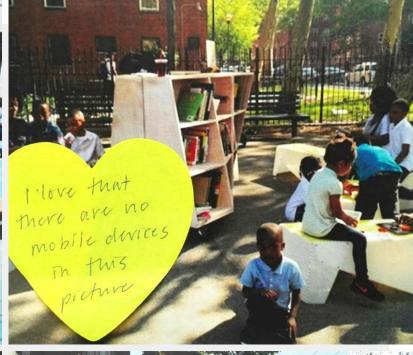
We asked what urban qualities residents, workers, commuters and visitors of the area value and envision for 9th street. Distilled from over 200 public responses, key spatial qualities and shared values rose to the top

Gehl

























SHARED URBAN QUALITIES

Neighborhoo d & Family Friendly Amenities

Places to Relax & Spend time Bold, Creative & Unexpected Experiences op nPlay & Recreation Areas

Safe, People-First Infrastructure

Fun and unique children's playspaces

Watch movies with family

Places for teenagers to hang out and be active

Greenery and flowers! Need more colors in the green spaces!

Places to sit, lounge, and people watch

Yes to neat chairs! Engaging water activities for all ages

Public art that's engaging after dark

Plaza with whimsical unique elements

Diversify the sports facilities that are offered. Something other than basketball

> Engaging programs and events

Dusk/nighttime placemaking (interesting engaging lighting) Provide safe crossing for children who have to cross when trying to catch the bus!

Safe seating and shelter areas for JCPS bus stops.

The space needs to be activated at night. It needs to be well lit and feel safe

Neighborhoo d & Family Friendly Amenities

Fun and unique children's playspaces

Watch movies with family

Places for teenagers to hang out and be active

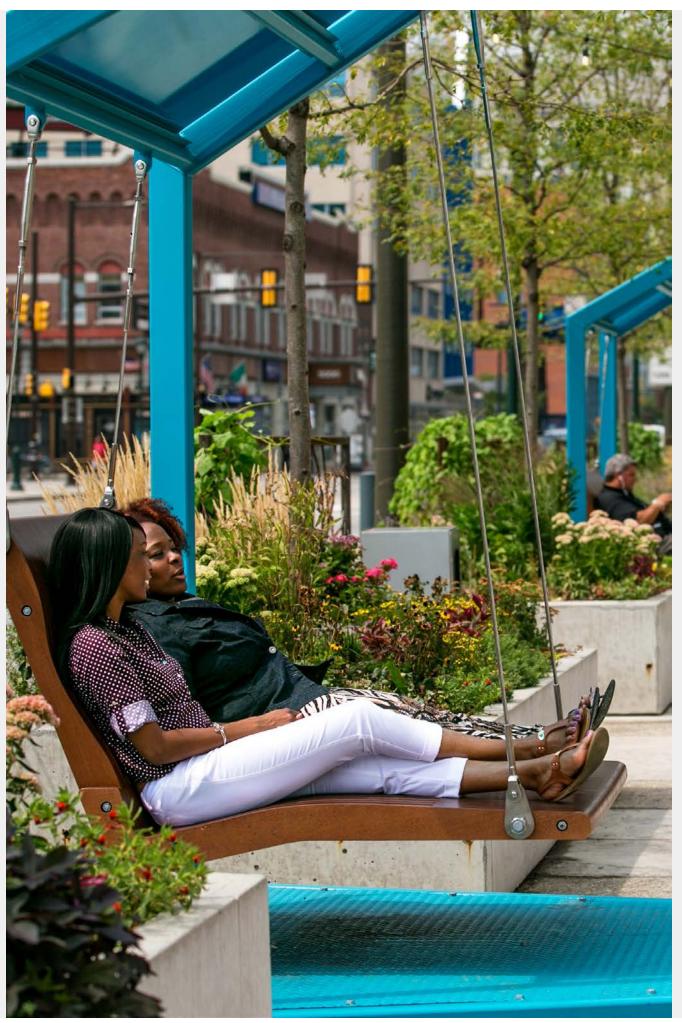


Places to Relax & Spend Time

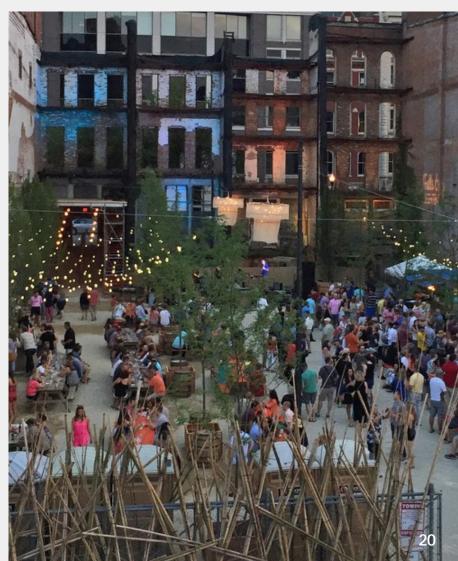
Greenery and flowers! Need more colors in the green spaces!

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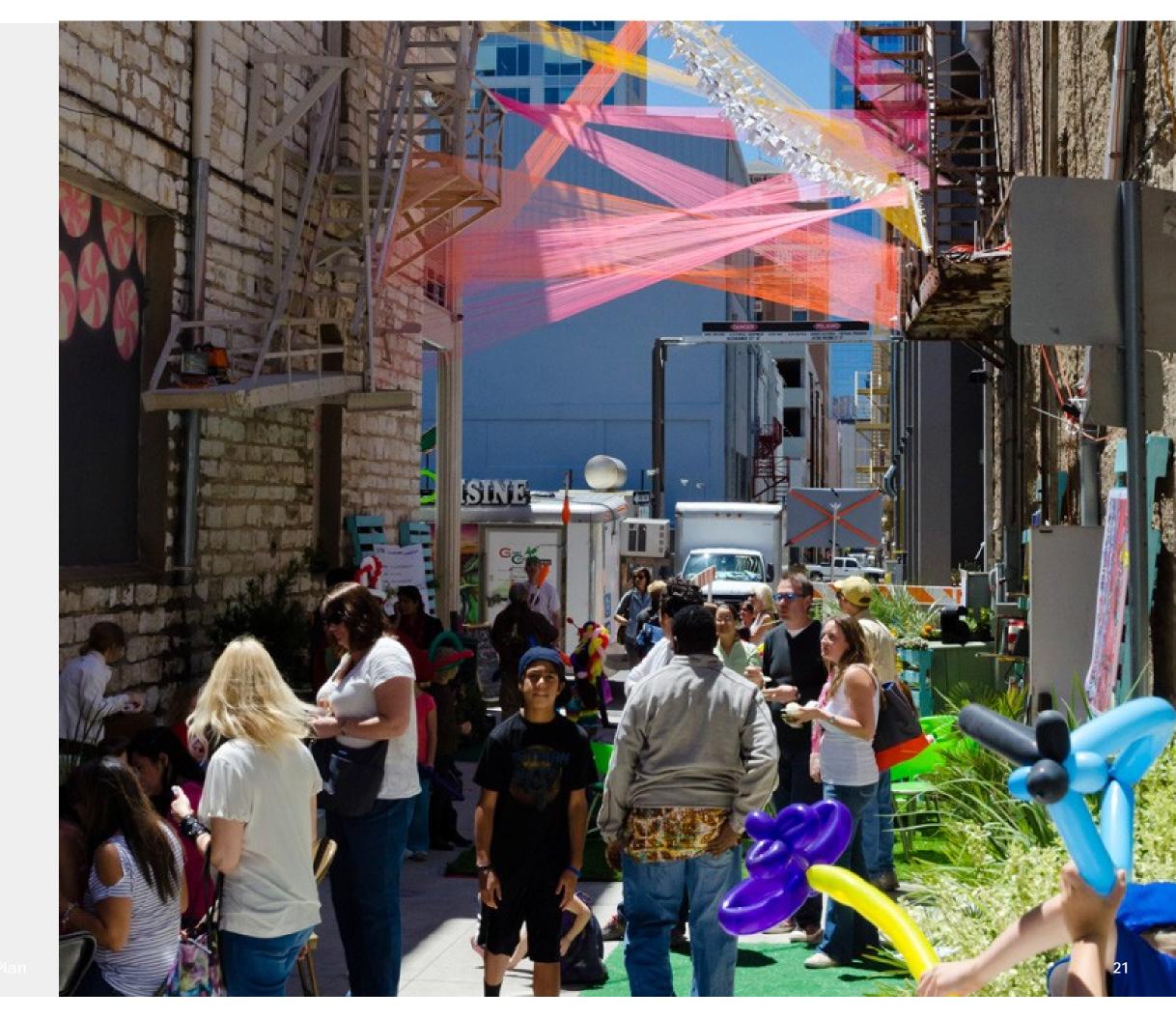


Bold, Unexpected & Layered Experiences

Engaging water activities for all ages

Public art that's engaging after dark

Plaza with whimsical unique elements



OpenPlay & Recreation Areas

Diversify the sports facilities that are offered. Something other than basketball

Engaging programs and events

Dusk/nighttime placemaking (interesting engaging lighting)









Safe, People-First Infrastructure

Provide safe crossing for children who have to cross when trying to catch the bus!

Safe seating and shelter areas for JCPS bus stops.

The space needs to be activated at night. It needs to be well lit and feel safe







Less "Sting like a bee"

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Less "Sting like a bee" More "Float like a butterfly"

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OPTIONS



- Wide lane width (11'-14')
- Inconsistent and unclear pedestrian crossings / markings
- Short pedestrian crossing signal (20 seconds)
- Narrow sidewalks
- Few places to sit and stay comfortably

1 Urban Boulevard

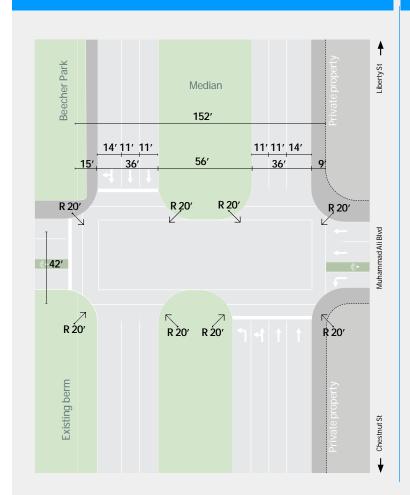
- Reduced lane width (10'-11')
- Reduced turning radius (10')
- Separated bike lanes
- Expanded median
- Programmed multi-use trail downthe median
- Improved pedestrian crossings
- Improved sidewalk greenery and canopy

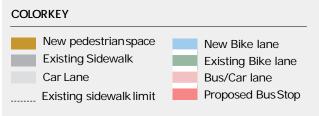
2 Urban Street

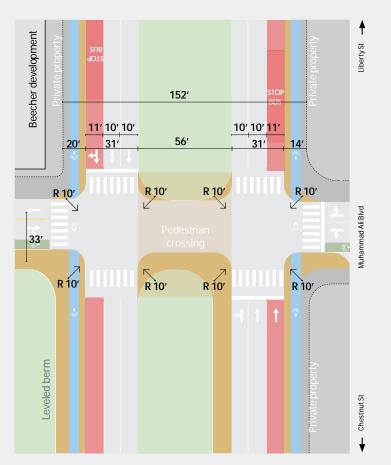
- Reduced Roadway
- Reduced lane width to (10'—11')
- Reduced turning radius (10')
- Increased potential development area
- Separated bike lanes
- Improved buffer and bus stop amenities
- Improved pedestrian crossings
- Wider sidewalk space
- Improved sidewalk greenery and canopy



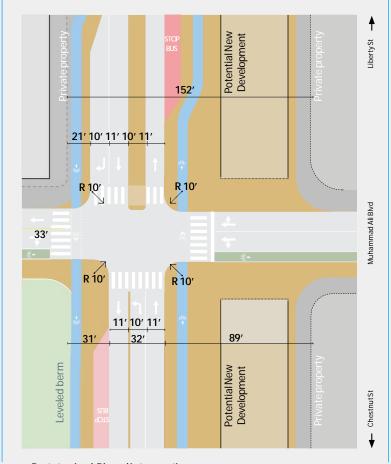
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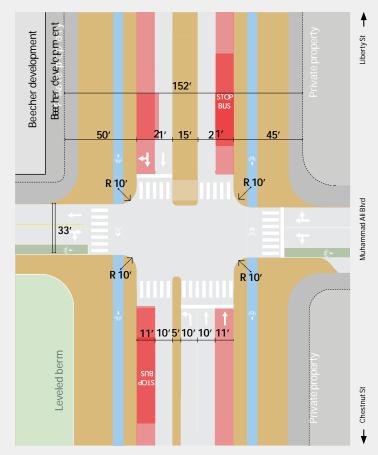




Prototypical Plan / Intersection Overview



Prototypical Plan / Intersection Overview



Prototypical Plan / Intersection Overview

Urban Boulevard

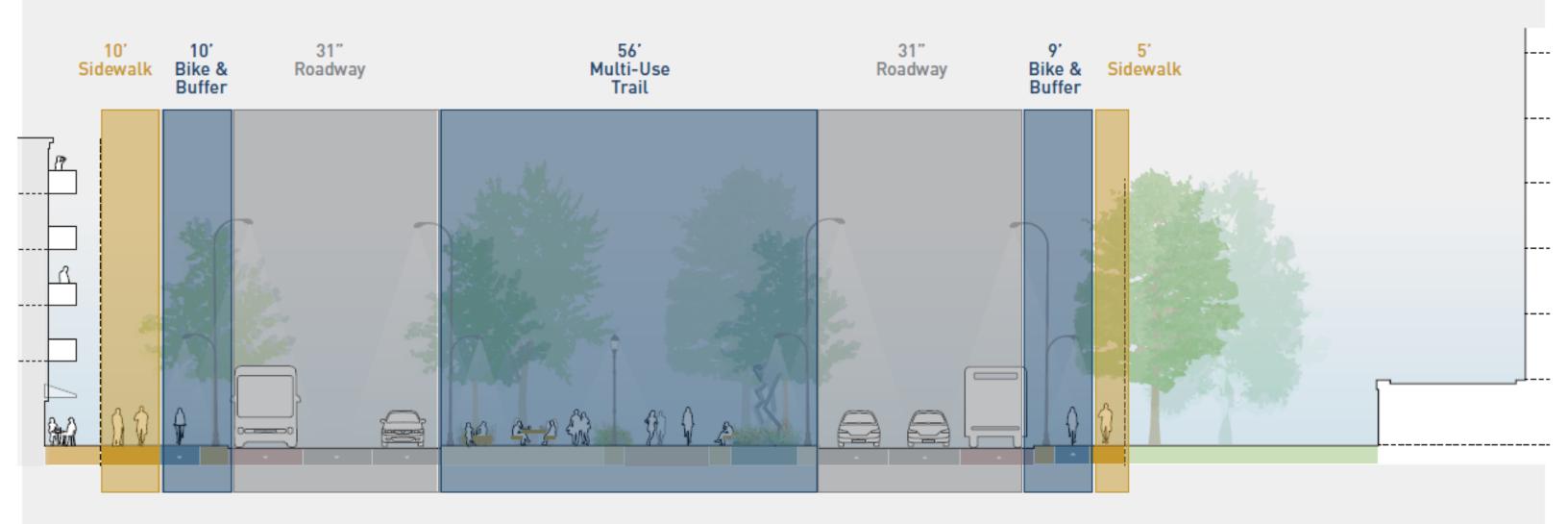
An option maximizing the existing layout, leveraging the median as the gathering place.

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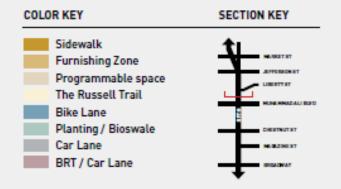
1

URBAN BOULEVARD

Typical Street Section (Viewing North, between Muhammad Ali and Liberty)







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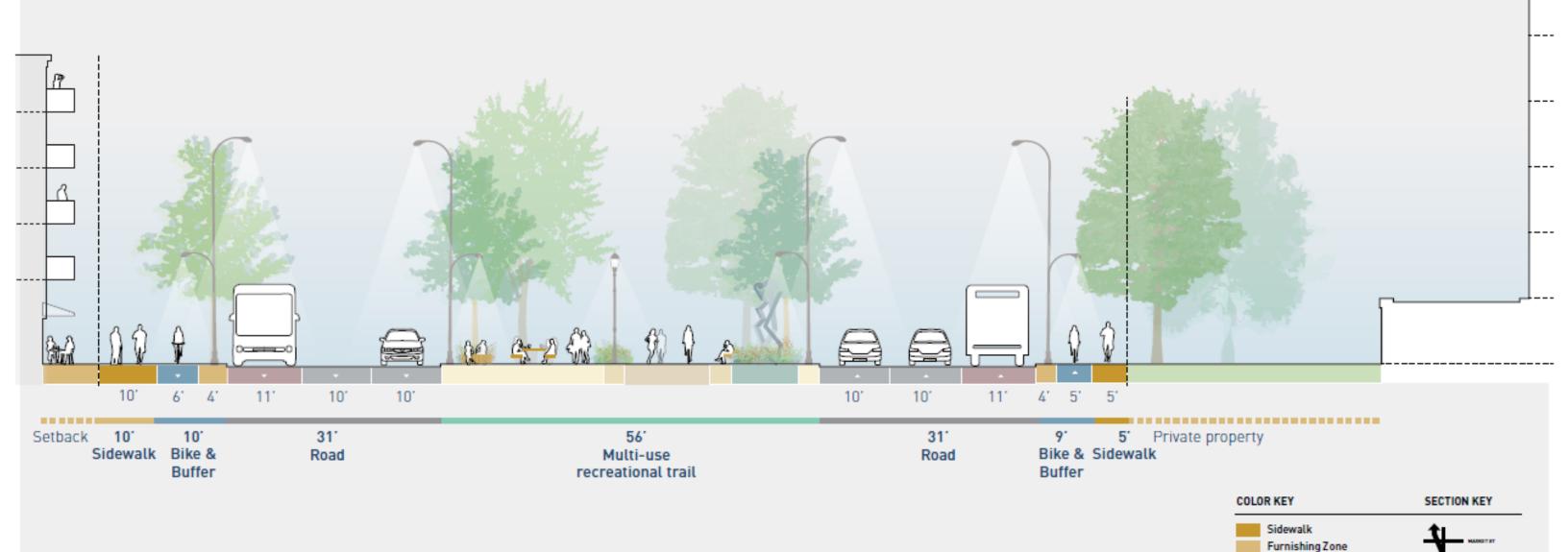
30

1

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URBAN BOULEVARD

Typical Street Section (Viewing North, between Muhammad Ali and Liberty)



9th Street Concept Plan

Programmable space The Russell Trail Bike Lane

Planting / Bioswale

Car Lane BRT / Car Lane

URBAN BOULEVARD Multi-use Recreation Trail



1 URBAN BOULEVARD

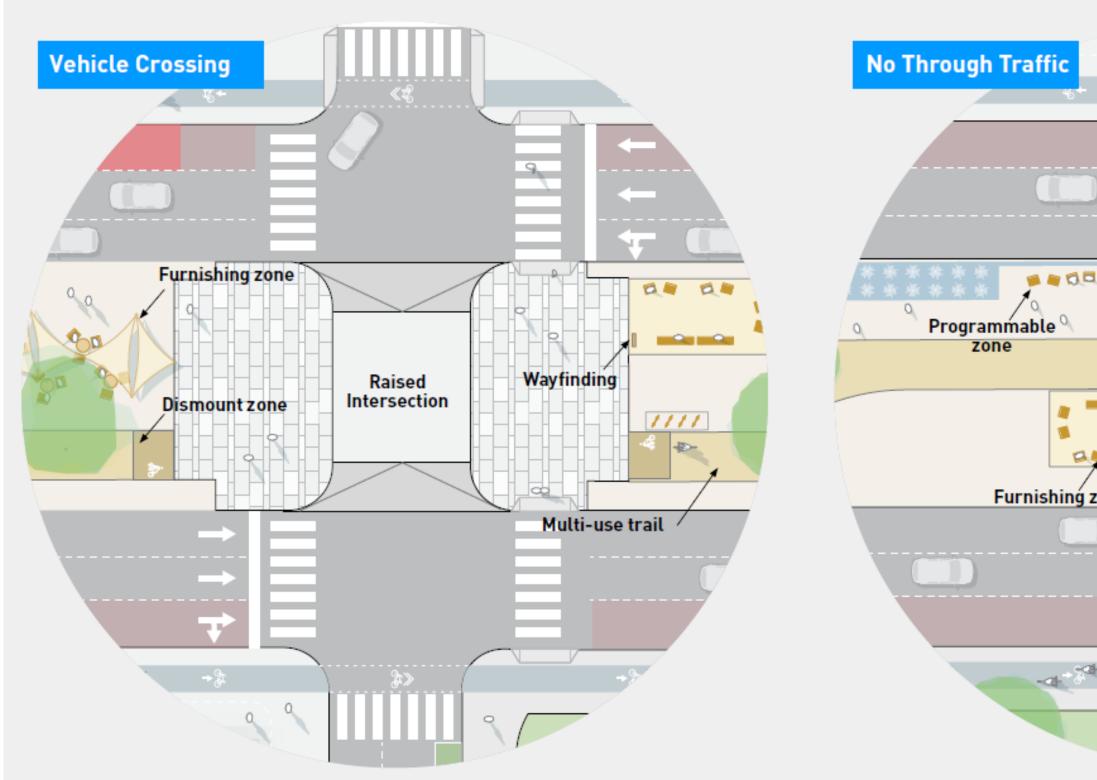


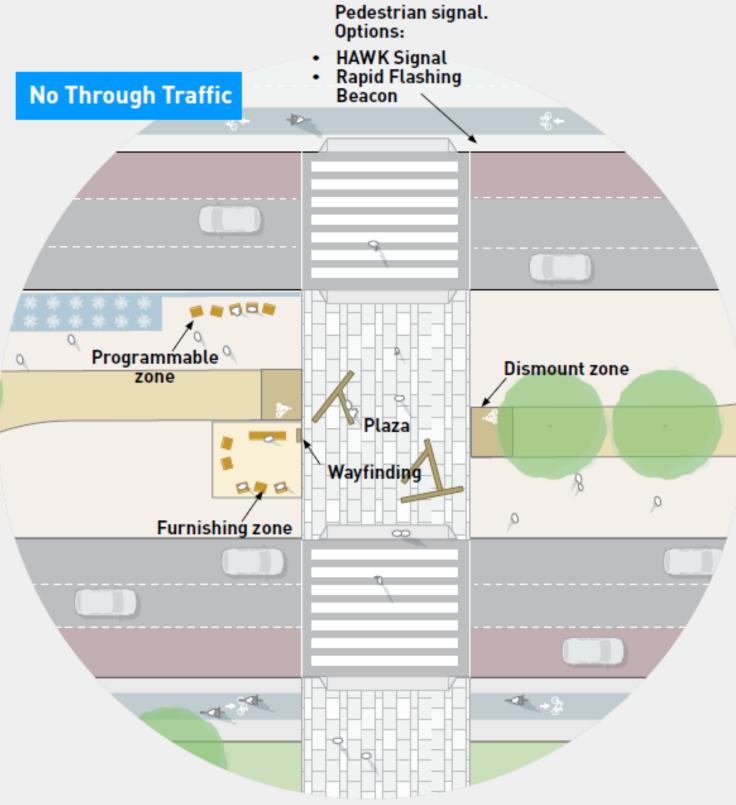




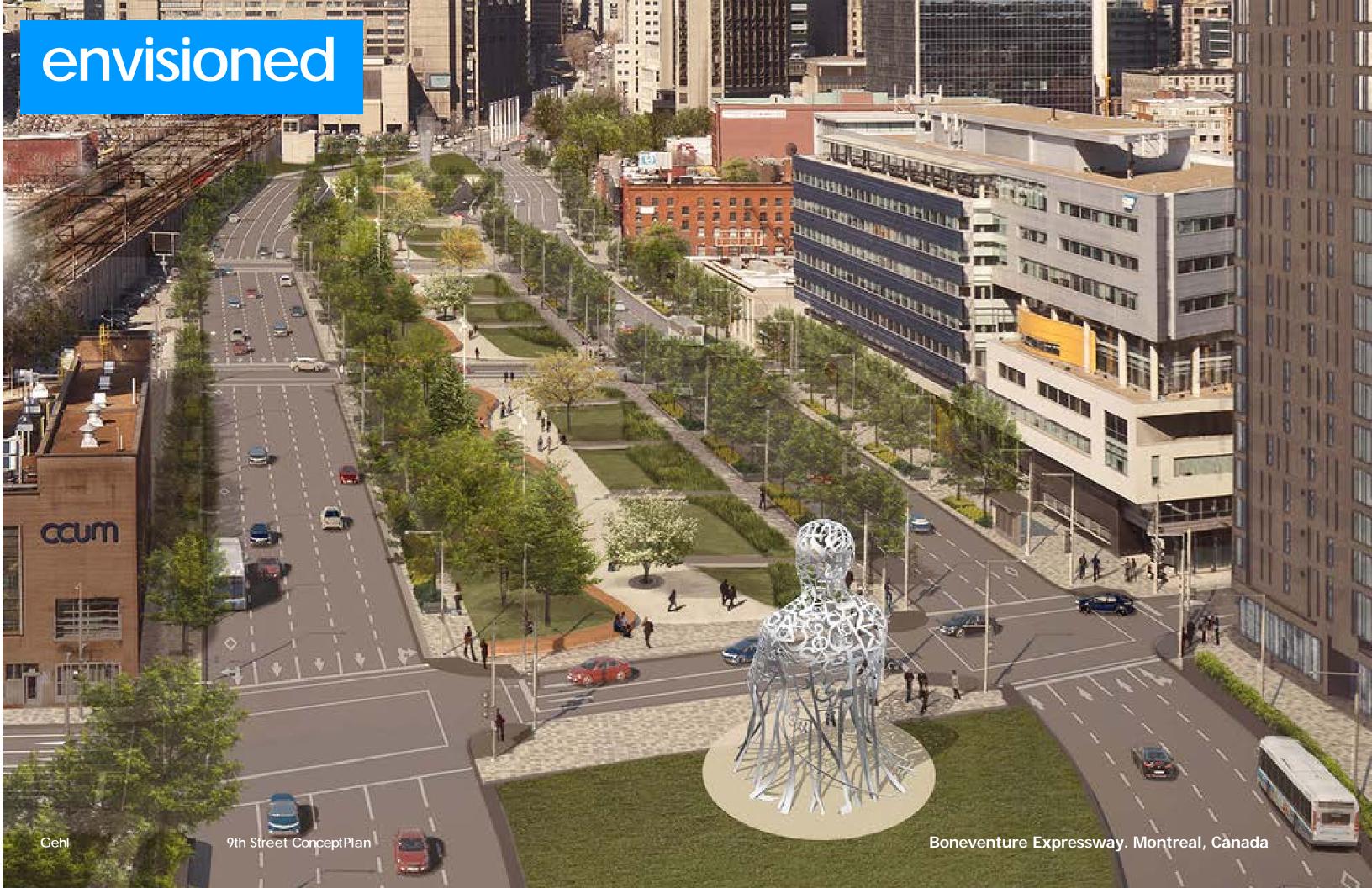
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1 URBAN BOULEVARD Intersection Detail





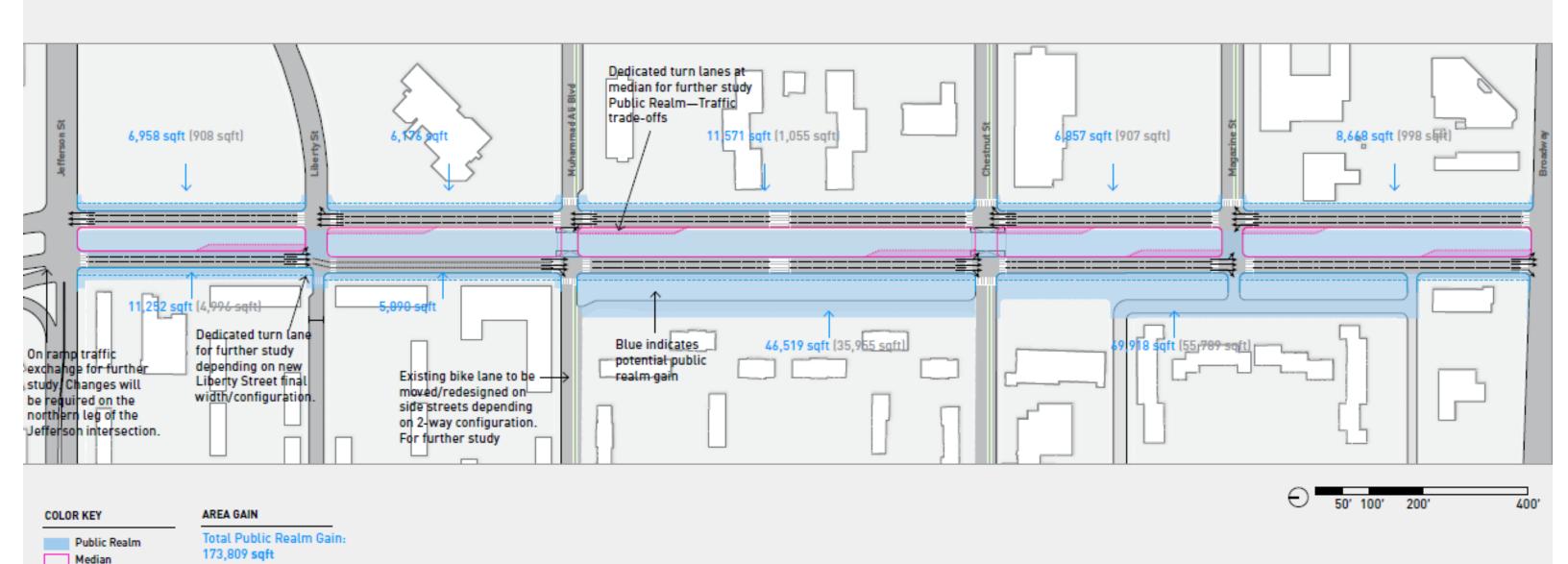
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1 URBAN BOULEVARD Configuration Diagram

174,000 sqft



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All side streets west of

9th St considered 2-way.

9th Street Concept Plan

Potential Dev Area

100,608sqft

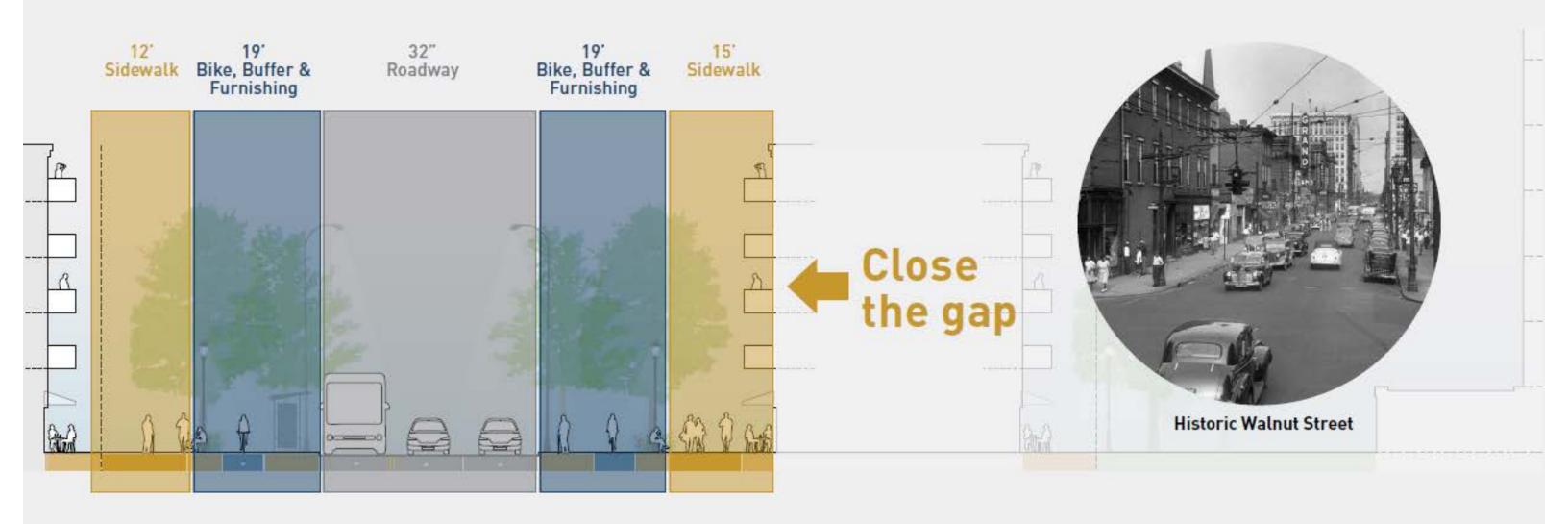
36

Urban Street

A thought experiment for the future of 9th street — returning the street to a neighborhood scale

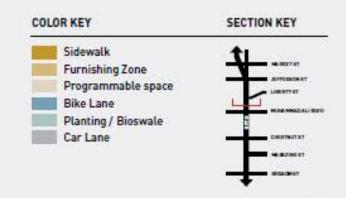
URBAN STREET

Typical Street Section (Viewing North, between Muhammad Ali and Liberty)





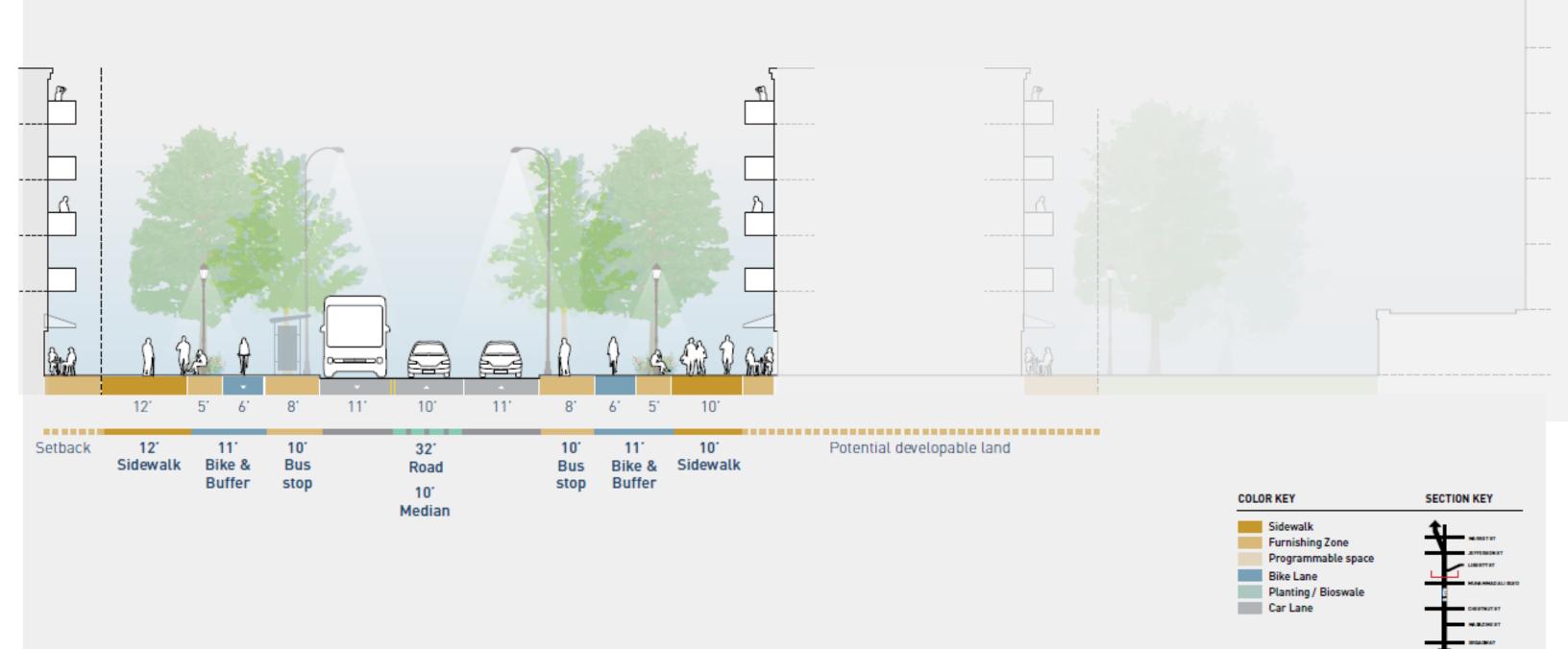
150' EXISTING ROW



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URBAN STREET

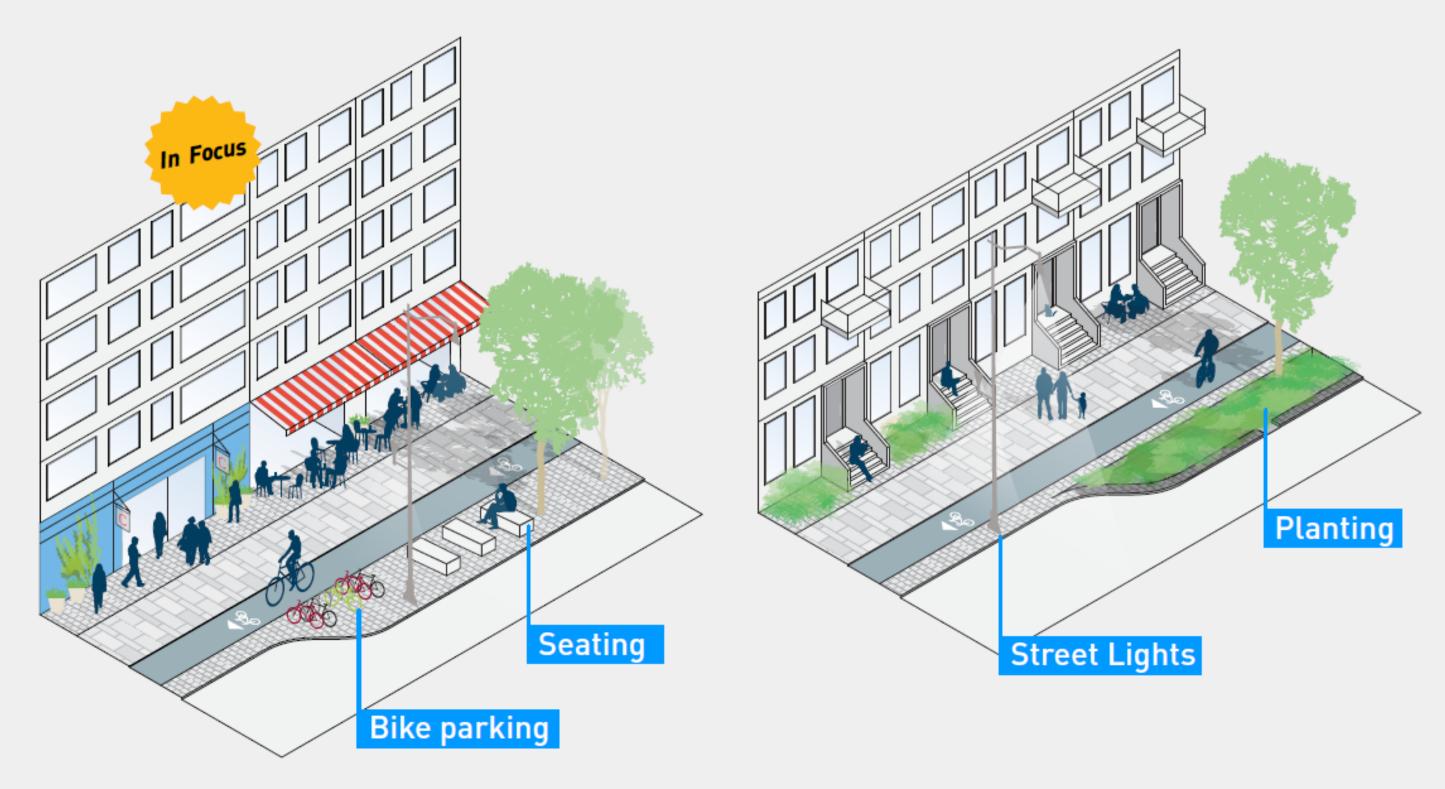
Typical Street Section (Viewing North, between Muhammad Ali and Liberty)



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URBAN STREET

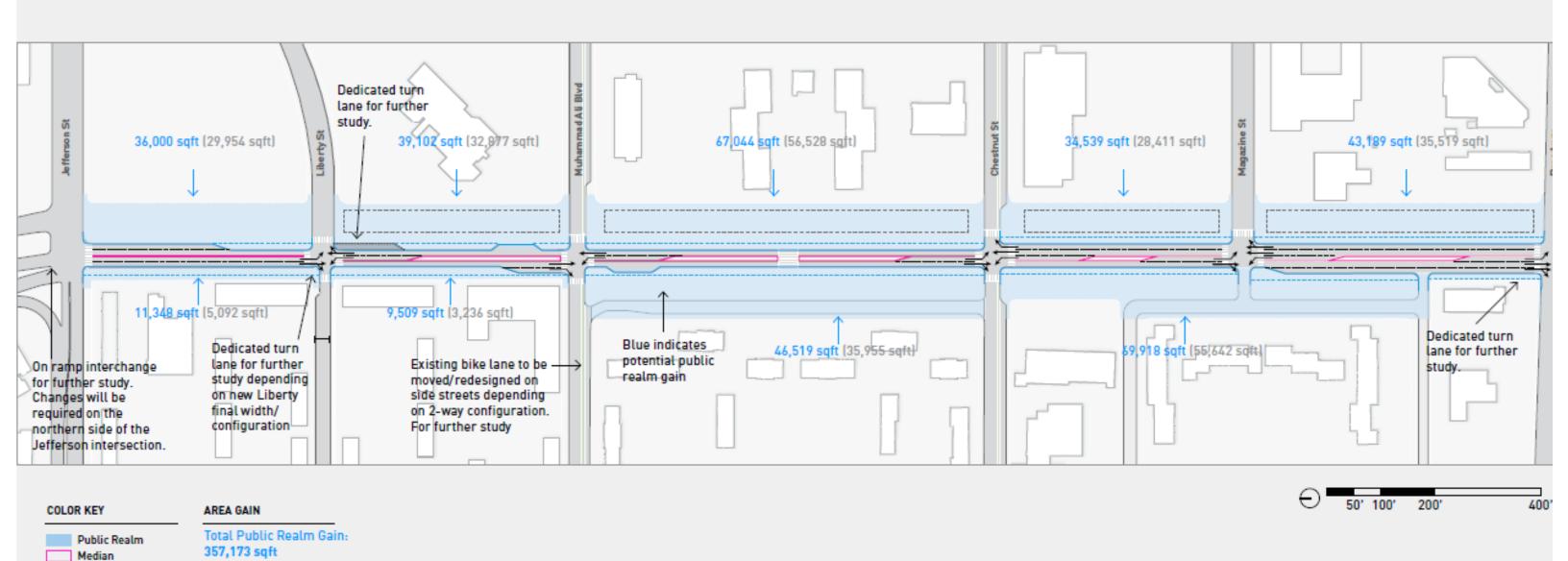
Active ground floor and street level articulation example





2 URBAN STREET Configuration Diagram

357,000 sqft



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All side streets west of

9th St considered 2-way.

9th Street Concept Plan

Potential Dev Area

283,214 sqft

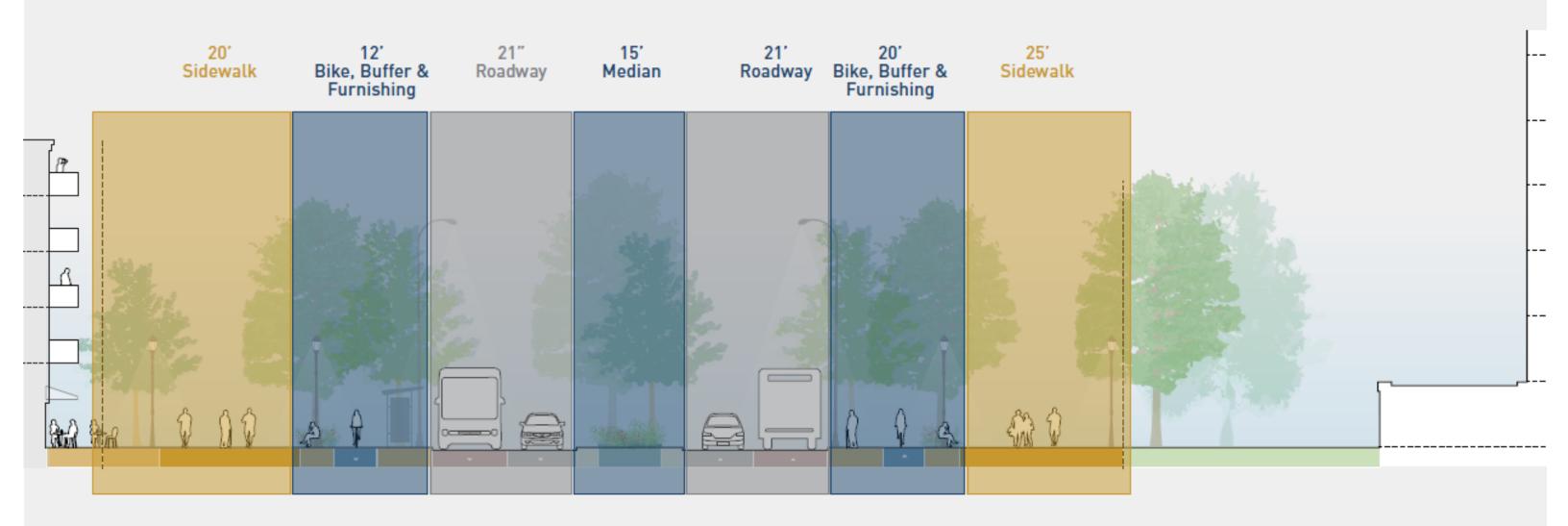
42

Urban Parkway

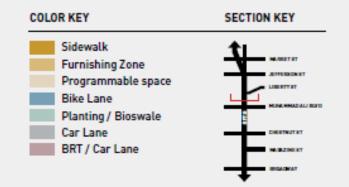
An option focused on weaving a high quality public realm into the neighborhood

URBAN PARKWAY

Typical Street Section (Viewing North, between Muhammad Ali and Liberty)



150' ROW

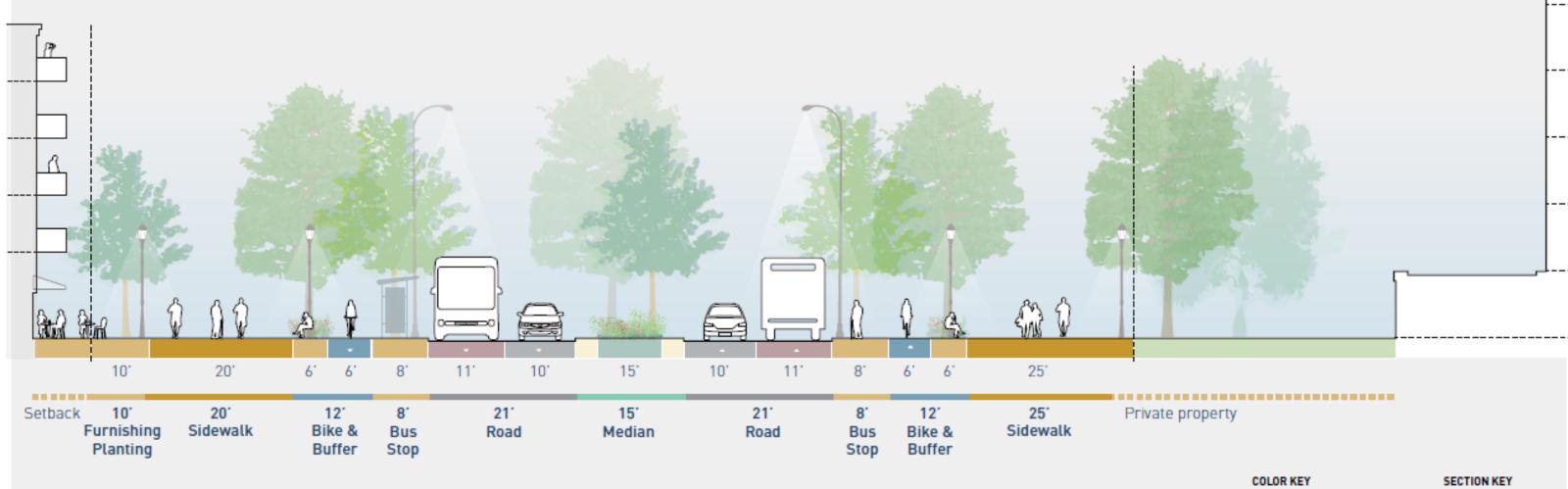


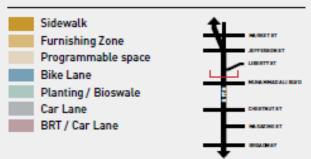
Gehl

Gehl

URBAN PARKWAY

Typical Street Section (Viewing North, between Muhammad Ali and Liberty)



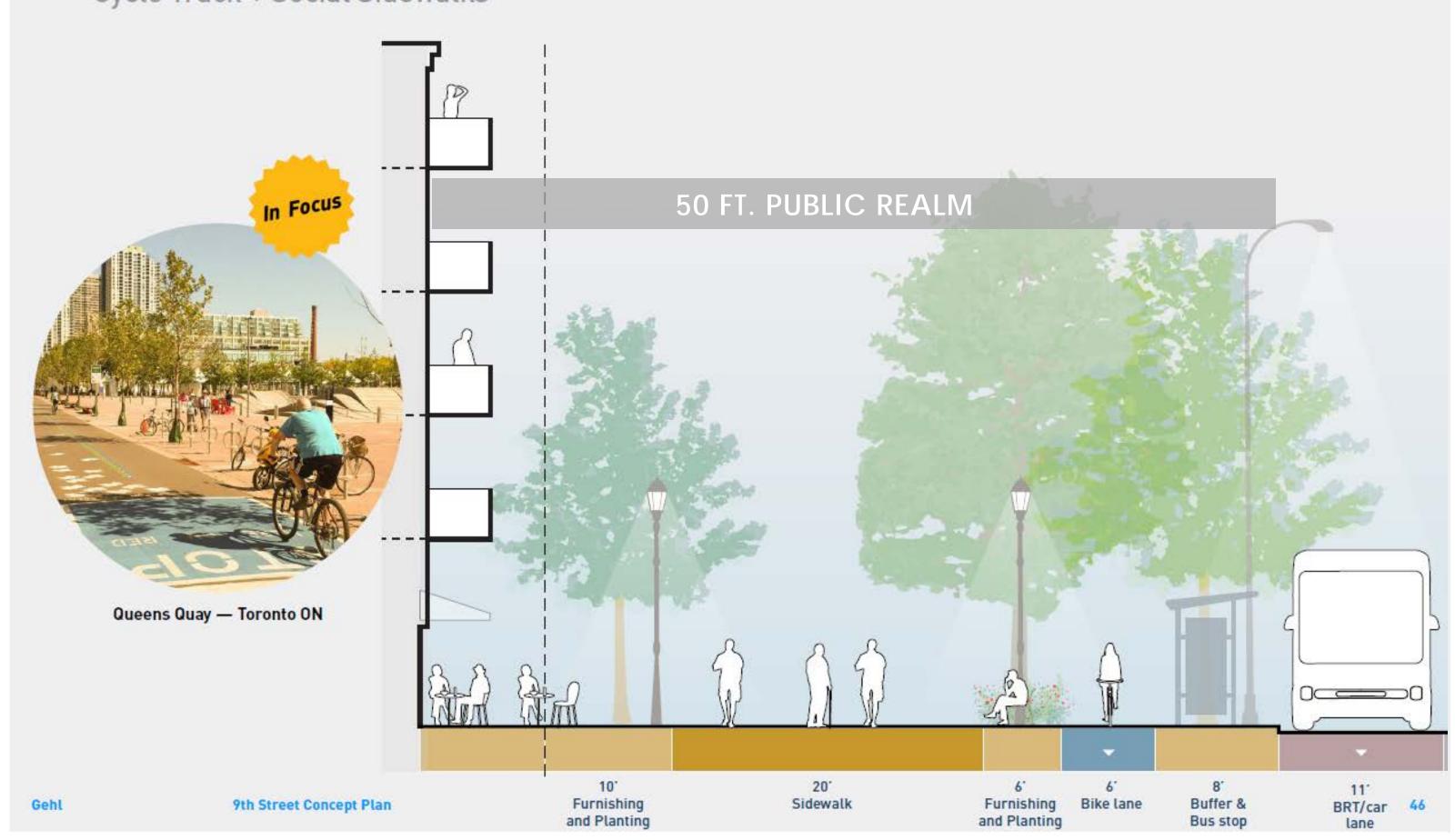


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URBAN PARKWAY

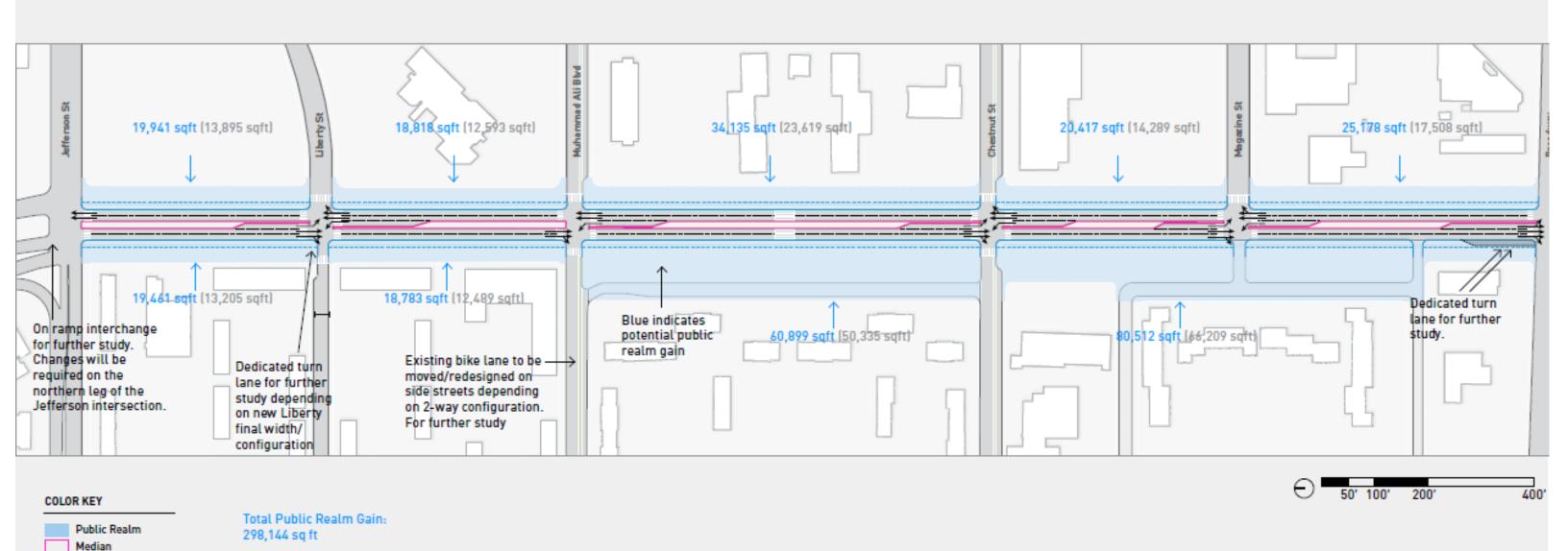
Cycle Track + Social Sidewalks





3 URBAN PARKWAY Configuration Diagram

298,000 sqft



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All side streets west of

9th St considered 2-way.

Potential Dev Area

224,142 sq ft

48

Evaluating the Options

High Level Public Life & Traffic Analysis Comparison

* See Appendix for High-Level 9th Street Traffic Review for more detail on Traffic analysis

- Option Improves Condition
- Option Accommodates
- ... Option Challenges Condition



2 Urban Street

3 Urban Parkway

Public Space, Public Life

___ Access

This option would require people to cross traffic at multiple points, creating complexity and potential people/motorist conflicts.

Quality and Experience

This option provides adequate space to create an engaging public realm, but places a high burden on programming to make it feel inviting and part of people's everyday experience.

Stewardship & Ownership

Being an island, maintenance and developing sense of local pride in the space could be challenging since its not connected to any logical residences.

Reaching Out

This option would create a clear and legible link to the waterfront park, but not work well to close the gap by doubling down on the median.

Open Space Stickiness

Bold and imaginative programming and design in the median, but less seamless access

Transit

Impact on BRT

This option would better accommodate the proposed BRT, potential for a bus only lane.

Traffic

Safety

This option would raise some safety concerns and challenges connecting people to the median, and coordinating traffic.

Capacity

This option would provide adequate traffic capacity.

Public Space, Public Life

♠ Access

Narrow typical section would be easier for pedestrians to cross.

↑ Quality and Experience

This option provides tremendous opportunity to create a truly human scaled street

Stewardship & Ownership

This option leaves a manageable area to maintain and program, providing less room to create a destination

Reaching Out

This option would create a clear and legible linking to the waterfront park, a reduced R/W would reduce the barrier effect of the street as a separator between downtown and the Russell neighborhood

Open Space Stickiness

Creates a great street, but less space for any bold public realm gesture.

Transit

Impact on BRT

This option would accommodate the proposed RRT

Traffic

Safety

Narrower crossings, slower speeds, and more eyes on the street would contribute to pedestrian and bicycle safety.

Capacity

Traffic demand may exceed capacity for this option within the planning horizon; possibly on opening day.

Public Space, Public Life

Access

This option would maintain acceptable traffic flow, while better accommodating pedestrians and bicycles.

Quality and Experience

This option provides adequate space to develop and program an engaging public realm.

— Stewardship & Ownership

Thoughtful programming is essential, which requires invested partners. Sections without clear ownership run the risk of being leftover space. Running adjacent to residences could help inspire a strong sense of local pride of place.

— Reaching Out

This option would create a clear and legible link to the waterfront park, and begin to close the gap by reducing the distance across the street

1 Open Space Stickiness

Opportunity to create a seamless neighborhood and citywide destination with a wow factor.

Transit

Impact on BRT

This option would better accommodate the proposed BRT

Traffic

↑ Safety

Narrower crossings, slower speeds, and more eyes on the street would contribute to pedestrian and bicycle safety.

Capacity

This option would provide adequate traffic capacity.

50

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High Level Public Life & Traffic Analysis Comparison

* See Appendix for *High-Level* 9th Street Traffic Review for more detail on Traffic analysis



High

High

High

Preferred concept based on public realm, transit, and traffic evaluation

The Russell Trail: 9th Street's Urban Parkway

From Broadway to the Riverfront, The Russell Trail will transform 9th Street into alinear park woven together with destination draws, aclear and engaging link to the waterfront, and everyday community amenities for adjacent neighbors.

Structuring The Russell Trail

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From a commercial truck route, to an urban boulevard.



Gehl

From a isolated median to connected linear park.



5 programmatic zones, responding to the urban qualities we heard.



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A cohesive experience



WATERFRONT CONNECTION

RETAIL FRONT PORCH

GARDEN & LEARNING LAB

DOWNTOWN ART LINK

PLAY & RECREATION

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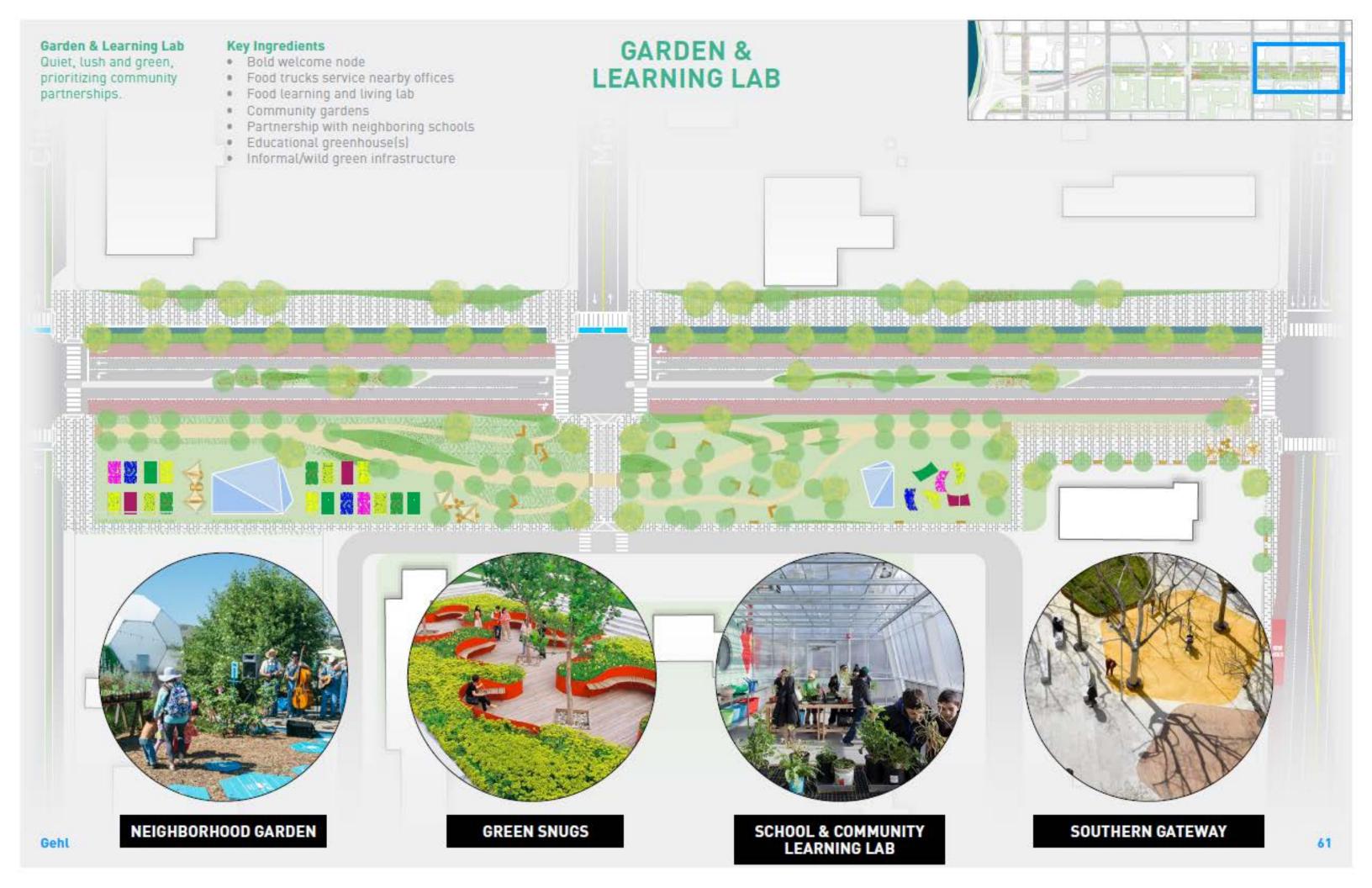
The Russell Trail Through-line elements GRADE SEPARATED BIKE PATH CLEAR & SAFE CROSSINGS COMFORTABLE BUS STOPS **ENGAGING LIGHTING** Gehl

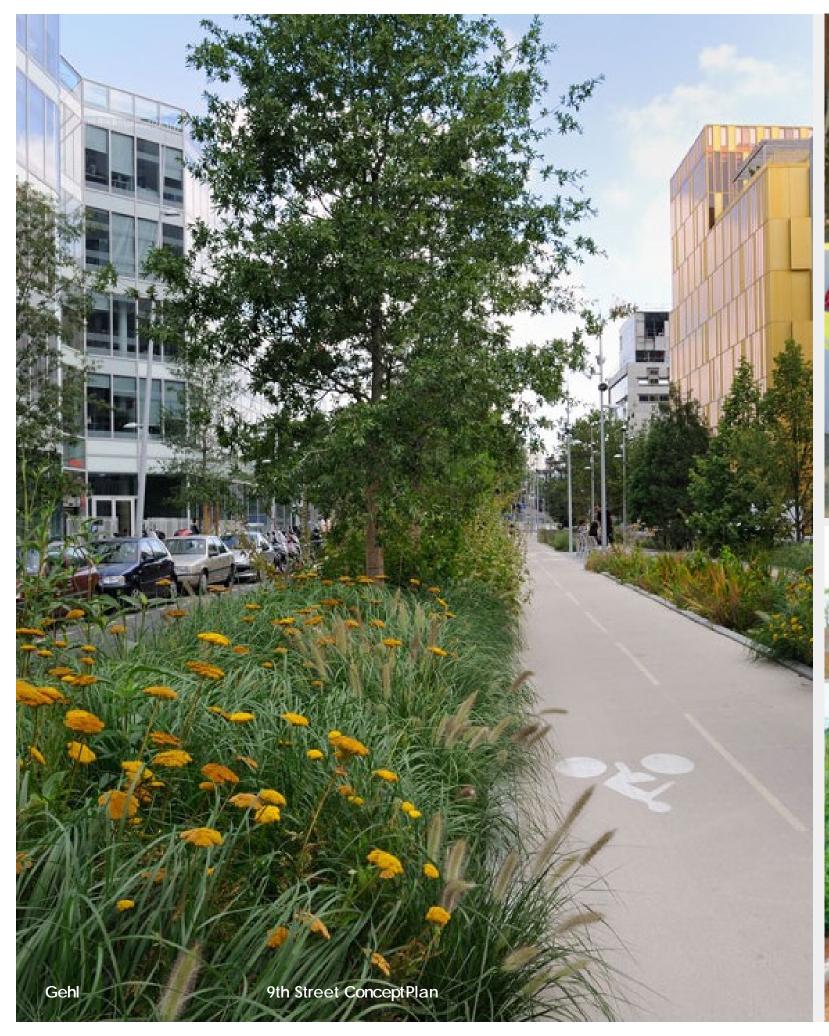
BLUE INFRASTRUCTURE

BIOSWALES & GREEN INFRASTRUCTURE

MIXED USE BIKE & PED TRAIL

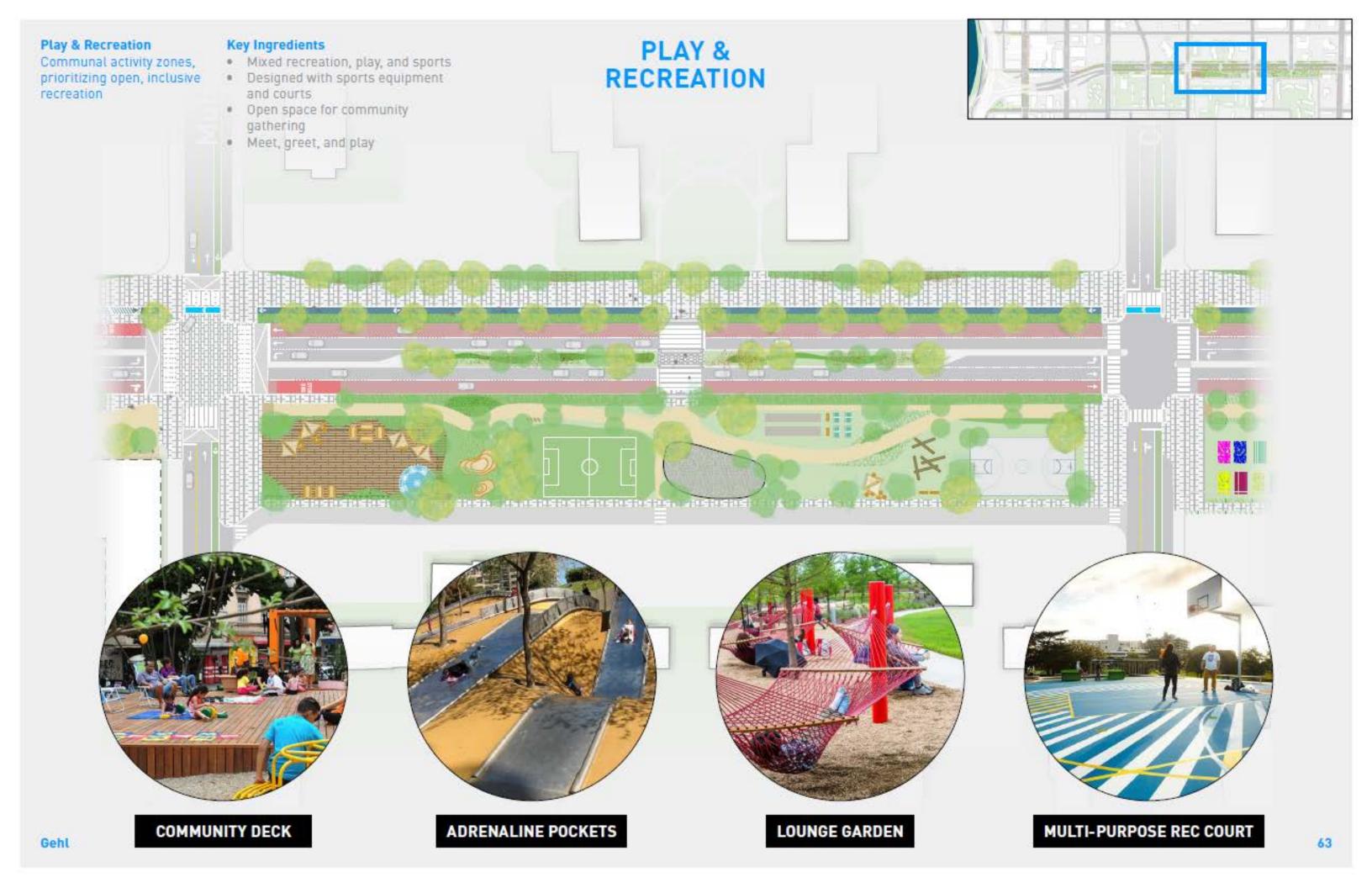


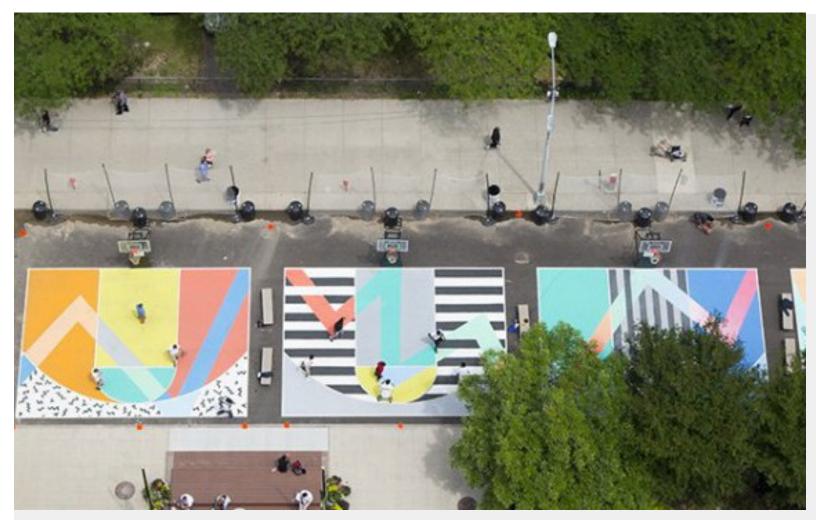






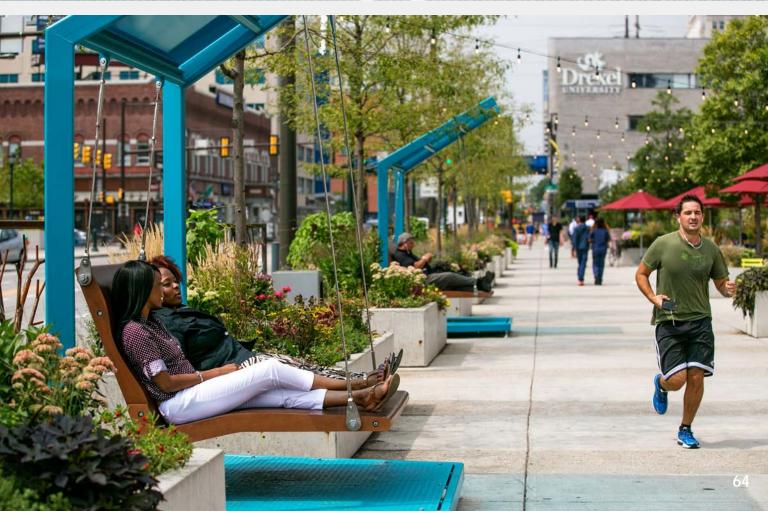


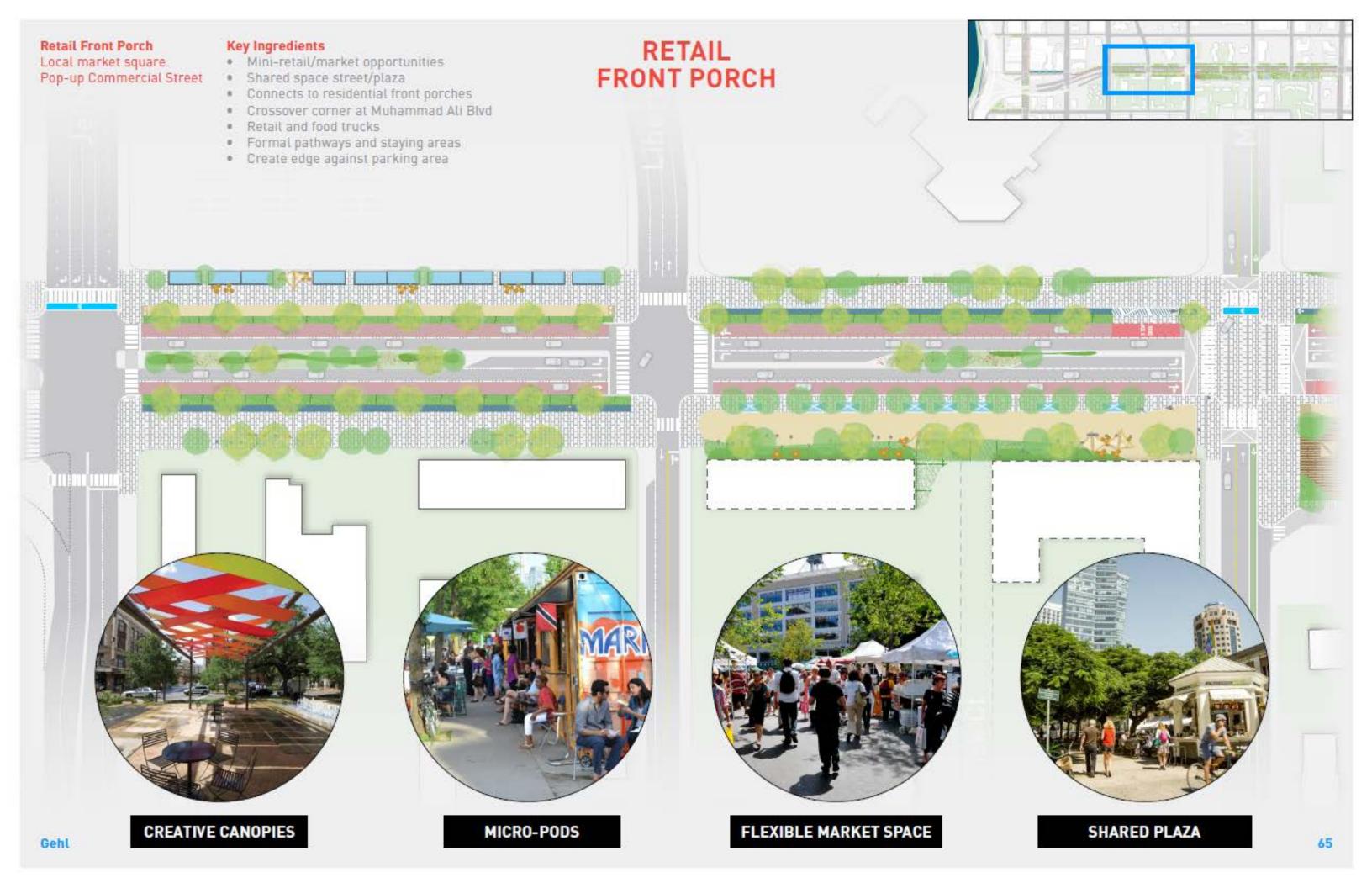




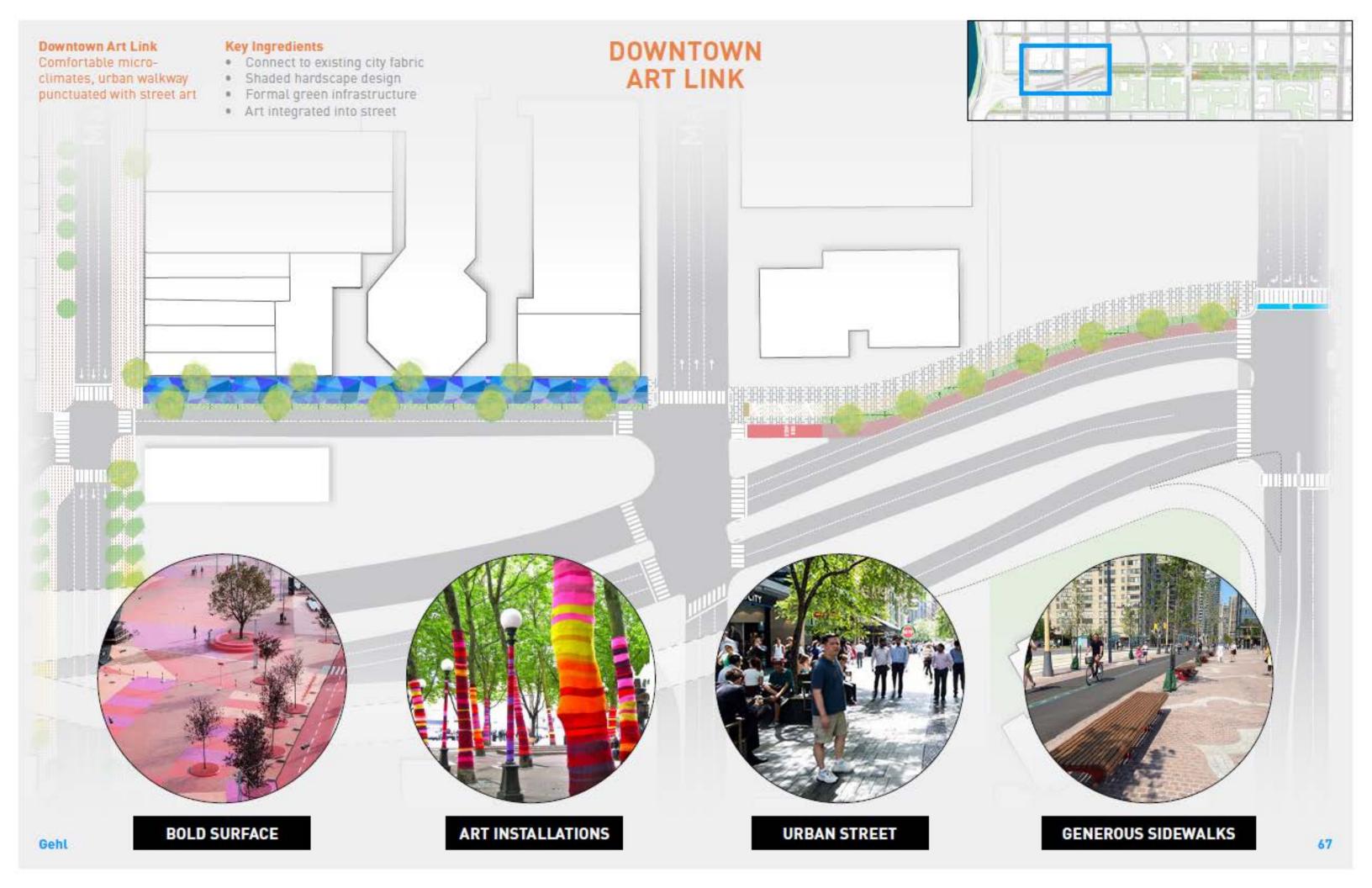






















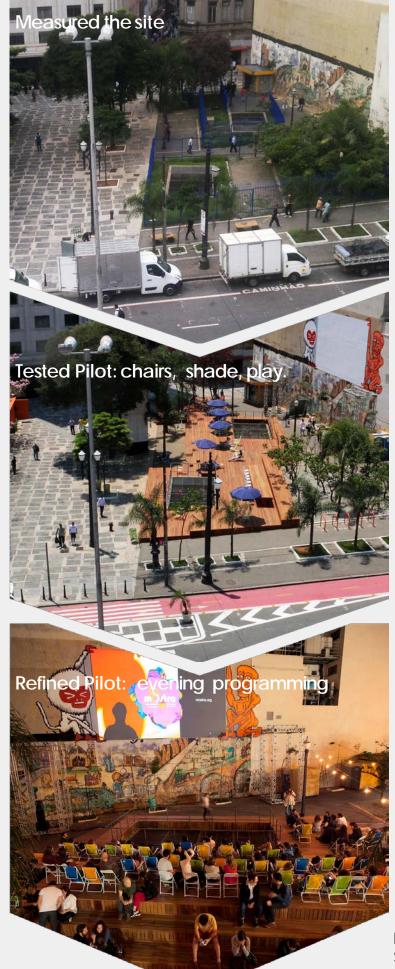
Pilot — acommunication project with an infrastructure component

Piloting Change

Testing Strategies through Pilot Projects

Aseries of temporary pilot projects, carried out in an iterative process, cangenerate buzz and begin to set the groundwork for a balanced street that provides space for people while testing optionality.





Pilot example: São Paulo Pilot Early Activation
Key areas to test
now through
light weight pilot
projects.

The Knot

Coming Soon! Temporary
Public Art/lighting
enhancement. Includes
use of Public Parking lot on
South Side of Main

Waterway Cycle-track

Bollard protected twoway bike path that connects 9th street to the waterfront.

*PRIORITIZE

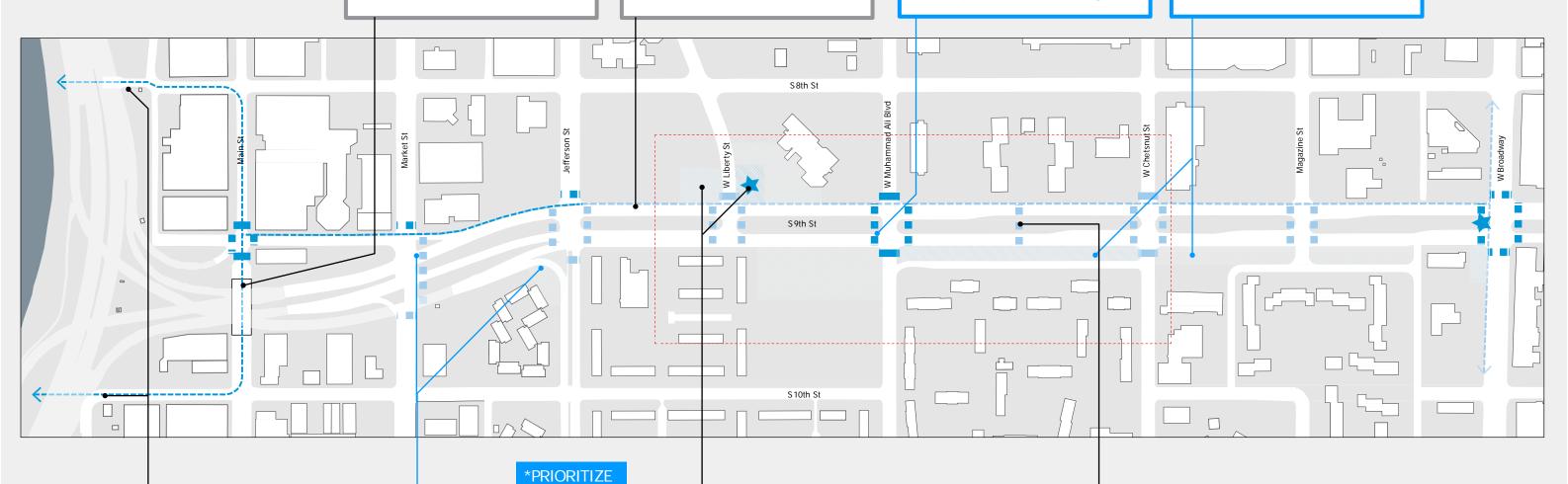
9th Street Crossings

Improve the pedestrian experience at the intersections by shortening the crossing distance and waiting time—it should feel like the pedestrian journey continues without interruption. Clear striping.

*PRIORITIZE

Level the Berm

Pilot removal of the berm.
Program this space as a great front porch for the street. Partner with adjacent residents and Central High School to create a responsive program



Access to the waterfront

Make access to the water really clear and inviting: lighting, creative canopies, art and programming to help make this a magnet

No Slip Zone

Test closing the slip lane off the on-ramp and slip lane at Market Street. Combine with bold crossway for people and longer traffic signal. Measure impact ontraffic, but also peoplecrossing.

9 for 9 Weekend Market

Start testing and establishing 9th Street as a destination. Begin with a weekend market fair where locals can exhibit and sell their products, restaurants can set up food kiosks, and where visitors can experience a new 9th street experience—one outside their cars! Potential brand the event on 9 summer weekends.

9th Street Shortcuts

Formalize midblock crossings, making both halves of 9th Street more seamlessly connected with safe, fun, and intuitive and mid-block crossings

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Moving forward Material palette for early activation projects

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PEOPLE-FIRST INFRASTRUCTURE

Create asafe network for people to move around in, whether walking or cycling along the street, or crossing at intersections.

Focus on inviting the most vulnerable users — children and elderly — to use the streets, and everyone else will follow.

Existing Conditions

- Intersections are unsafe due to a lack of clear demarcations.
- The distance betweenmarked intersections is too long for convenience.
- The levels of comfort seating, lighting, shade - are extremely low.





Protected Bike lanes

Bike lanes can be implemented on a temporary basis while a more permanent design is under preparation. This should be used to generate support in the project's early stages while testing the best routes.







Crosswalk Improvements

Crosswalks can be enhanced by using paint on the ground, and by creating corner extensions that slow the traffic and limit the distance from one side to the other.







Midblock Crossings

Midblock crossings improve the pedestrian circulation by adding connections across long blocks in order to reduce travel time and convenience.







Nighttime Lighting

A grove or median of trees can be lit artistically, creating both a sense of safety for passersby and an experience.



PROGRAMMING

Invite people to participate in events and activities to begin changing people's mindset about the use of 9th Street. The programming should be co-created with local stakeholders and community organizations to anchor people's sense of ownership of the spaces early on.

Existing Conditions

- Very few planned activities take place along 9thStreet.
- 83% of the street edges are inactive or vacant, which create a boring experience.
- Children and young adults hang out on vacant parking lots and in Beecher Park





Event & Market Days

Markets are a great way for communities to come together around locally produced food and goods. Markets typically attract a wide variety of people.





Micro Retail

Micro retail centers are a great way to provide community amenities in walking and cycling distance from residential neighborhoods.







Partnerships

Partnering with neighborhood schools, community centers, and private local stakeholders creates a sustainable foundation for organizing activities.





Healthy Community

Organizing activities relating to health, like urban gardening and sports events, can bring children and families together





ALINEAR EXPERIENCE

Make the most of the underused linear spaces along 9th Street, like the berm and the median.
These spaces can provide experiences unique from typical square public spaces and keep inspiring passersby sense of curiosity and imagination

Existing Conditions

- Long stretches without places to stay
- Exposure to the elements, and traffic





Creative Canopies

Whether walking along or spending time in linear spaces, proper shade is necessary to secure a minimum level of comfort, especially in hot climates.







Lush and Green

Green and rain gardens can be planted along streets with the help of the community and schools to provide a more comfortable micro-climate and calm traffic



Play Along the Way

An excess of linear space can be used to integrate fun and recreational activities into a streetscape, like urban bowling, running tracks, or a obstacle course. We call this play along the way.















MAGNETIC ELEMENTS

Utilize large open spaces, underused parking lots, and adjacent parks to create places where people want to spend time along 9th Street. These should also enhance the experience for people passing through or along the street, ideally inviting them to linger longer and return.

Existing Conditions

- There is an abundance of open space, but most of it is assigned for cars.
- The few public spaces have a low quality of urban furniture and few invitations.
- The variety of activities to partake in is extremely limited.





Engaging Pockets

To create a successful public space in an otherwise inactive area requires some elements of interest. These can be static and low-maintenance.









More than Lighting

Though public spaces are typically used less at night, it is important that they stay inviting through the evening, signaling safety for passersby and extending potential leisure and recreational hours.





Social Seating

Seating should be integrated regularly along any linear stretch, whether used functionally or playfully. This will invite more vulnerable users, like the elderly and families, while inspiring a sense of curiosity.















Moving Forward Prioritizing next step: where to start

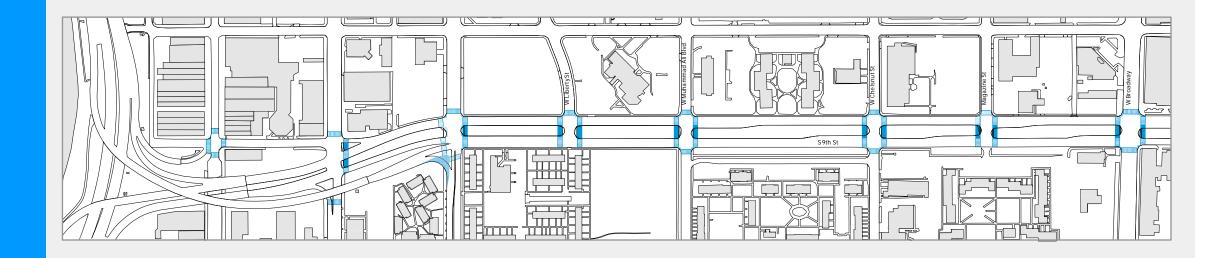
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LOW FIDELITY PILOT: STARTING NOW

Improving connections and walkability begins with safety.

Piloting change on 9th Street should begin with 3 key, low fidelity, low cost, safety projects in 2018.

- Clear crosswalk striping & painted bump-outs at all intersections. Close Slip lane at Jefferson intersection.
 Consider abold, colorful and graphic crossing at Muhammad Ali and Broadway.
- 2. Lengthen pedestrian lead-time at signals.
- 3. Improve the ambiance of the street with median tree up- lighting. This can also work to slow traffic down and improve visibility along the corridor.







Bulb-outs and clearly painted crossings along the corridor at each intersection should be a prioritized first step. Consider bolder graphics and colors as well as planters and bollards to slow motorists while giving pedestrians a shorting distance to cross.

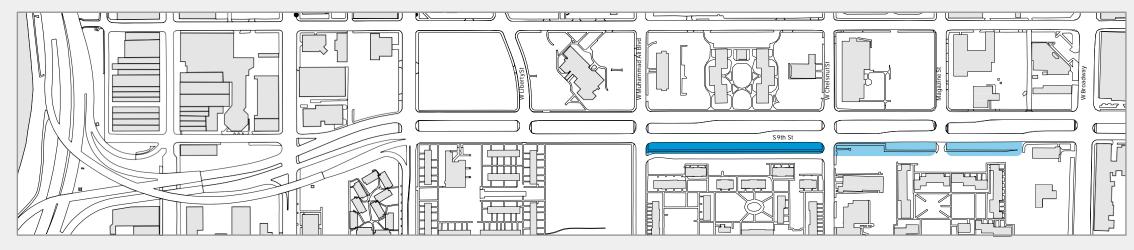


Lighting the trees in the median will create a strong and inviting visual impact.

HI-FIDELITY PILOT:
MAKING ABOLD CHANGE EARLY

Bolstering invitations to stay with a transformational pilot

The berm, which runs from Muhammad Ali to Broadway along the western edge of 9th Street, should be leveled and made into a community asset. Prioritize activating the section between Ali and Chestnut where there is concentrated activity today. Focus on playful elements which do no rely on heavy programming and coordinating. Instead, look to furnishing this space with linear play elements and places to relax: emphasizing comfortable microclimates (shade, lighting, protection from traffic noise). It will be essential to include adjacent residents and community leaders in the process early and often to help co-create, and to identify a partnering organization with stewardship capacity.



Work to grade and level the length of the berm, while prioritizing the section nearest Muhammad Ali Blvd (in dark blue) for activation.











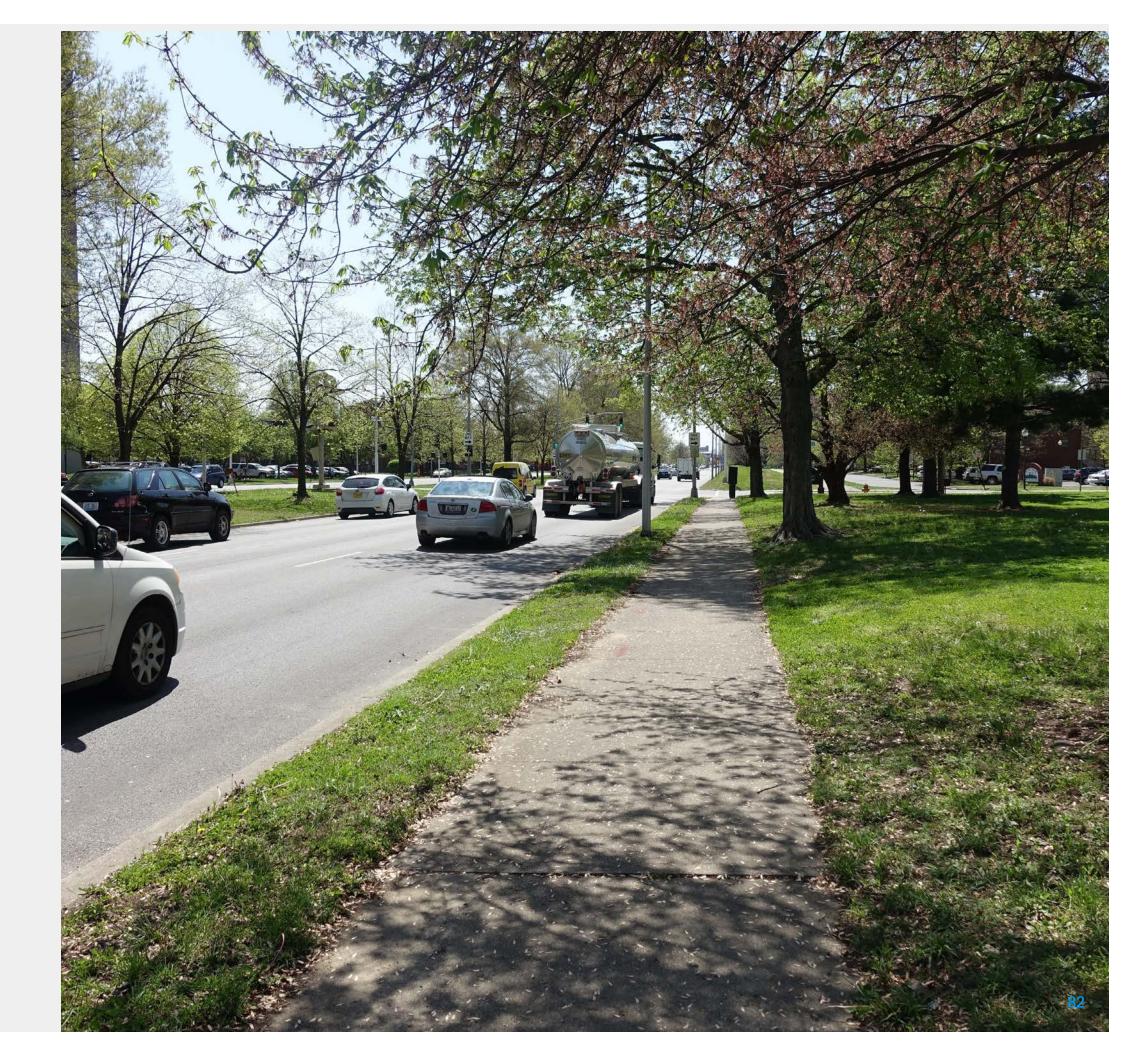
Early Activation: Small Steps Towards Big Change

With new residential development coming to 9th Street, the corridor is primed to begin testing aseries of low-cost, high-impact pilot projects that can be experienced, measured, evaluated, and refined by the City, residents, and local partners and champions.

Improving pedestrian safety is the first step — clear crossings, generous signal timing for people, and bumpouts to shorten walking distances.

Next, leveling and replacing the berm with alinear park space will invite stakeholders and users to see, test, and experience 9th Street in new ways. Helping to redefine the street not just as an efficient traffic corridor, but a viable neighborhood place for people to spend time and connect.

Finally, by making people apart of the pilot project process early and often, Louisville canstart to build excitement and local ownership around these improvements, creating a case for longer-term interventions.



Client Team

Louisville Metro Planning



Project Team

Gehl is a people first design consultancy. We work with clients to create mutually beneficial relationships between people's quality of life and their built environment.

We are Urban Planners, Designers, Architects, Landscape Architects, Sociologists, and Real Estate Professionals.

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